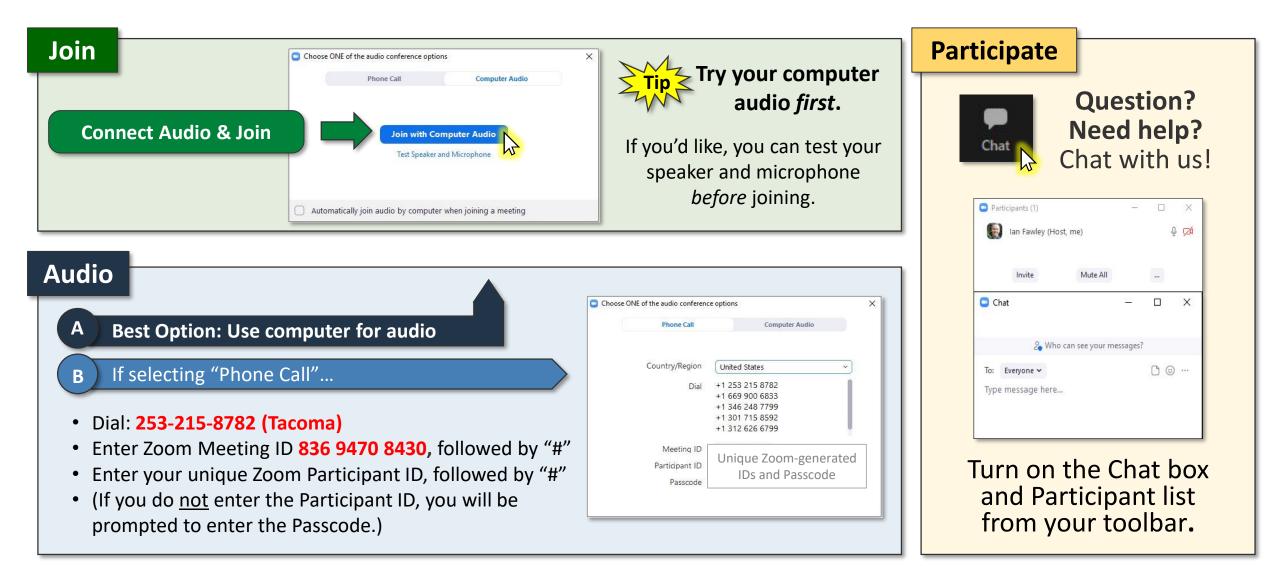


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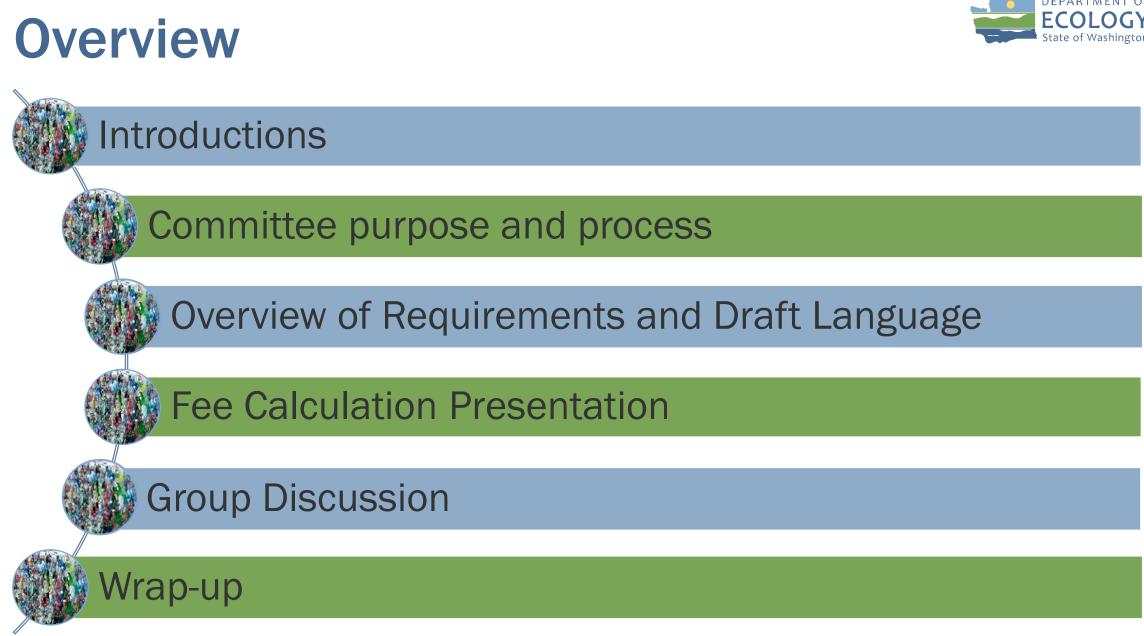


Draft Rule Part B, Registration, Reporting, and Fee Distribution

WAC 173-925, PCR Content Rule

June 9, 2022





Ecology PCR Implementation Team





Alli Kingfisher Plastics Policy Specialist



Shannon Jones Plastics Reduction and Rule Coordinator



Heather Curtis Plastics Recycled Content Specialist Christina Kullberg Plastics Recycled Content Specialist Washington PCR Rule Advisory Committee

Brennan Georgianni Christopher Finarelli **Chris Cary** Holly Chisa Megan Daum **Kyla Fisher** John Cook **Emily Alexander** Charles Knutson **Carolyn Logue** Heather Trim Lauren Shapiro Mark Smith Kate Eagles Sally Jefferson

Name

Organization

American Cleaning Institute Household & Commercial Products Association (HCPA) Tree Top, Inc Northwest Grocery Association

American Beverage Association

Ameripen Niagara Bottling

Darigold

Amazon

Washington Food Industry Association

Zero Waste WA

Personal Care Products Council

Clorox/Glad

Association of Plastic Recyclers

The Wine Institute



5



Purpose and Overview

- Ecology is seeking input as we draft rule language
- Everyone has equal opportunity to provide input
- Producers must currently register and pay fees using interim calculations
- Ecology will document and consider all feedback
- eComments are available now for the first draft



Part B Outline

- Registration and Reporting Requirements
- Fee Calculation and Distribution



Information required for registration

- Producer name
- Mailing address
- Website
- Tax ID
- Contact person/info
- List of covered product brand names
- List of subsidiary brands/collections/vendors owned by brand
- Calendar year for data
- Total lbs plastic within a single product category
- De minimis info (if relevant)
 - Proof that producer, including all owned subsidiary brands, meets de minimis threshold



Timeline for reporting requirements

- April 1, 2024 plastic trash bags and non-dairy or wine plastic beverage containers
- April 1, 2026 -plastic household cleaner and personal care product containers
- April 1, 2029 -plastic dairy milk containers and 187 milliliter plastic wine containers



Information required in reports

- All original registration info
- Average PCR content weight by resin type by product category
- Total PCR resin as % of total weight
- If providing national or regional data:
 - Method for calculating/separating WA specific data
 - Explanation for why state-level data cannot be obtained



Confidentiality

- Reporting information is public
- Confidentiality considered on case by case basis
- Request must include:
 - Information certifying unique production processes or adverse competitive consequences of sharing PCR data



Equitable Distribution of Annual Fees

Lori Peterson Ecology SWM Budget Analyst





- Proposed rule language
- Current billing cycle workload analysis was posted in January.



Statutory Authority and Requirements – RCW 70A.245.020

(3)(a) By January 31, 2022, and every January 31st thereafter, the department must:

(i) **Prepare an annual workload analysis** for public comment **that identifies the annual costs** it expects to incur to implement, administer, and enforce this section and RCW 70A.245.030 through 70A.245.060 and 70A.245.090 (1), (2), and (4), including rule making, **in the next fiscal year for each category of covered products**;

(ii) **Determine a total annual fee payment** by producers or their third-party representatives for each category of covered products that is **adequate to cover, but not exceed, the workload** identified in (a)(i) of this subsection;

(iii) Until rules are adopted under (a)(iv) of this subsection, issue a general order to all entities falling within the definition of producer. The department must **equitably determine fee amounts for an individual** producer or third-party representatives **within each category of covered product**;



Statutory Authority and Requirements – RCW 70A.245.020

(b) The department must:

(i) Apply any remaining annual payment funds from the current year to the annual payment for the coming year, if the collected annual payment exceeds the department's costs for a given year; and

(ii) Increase annual payments for the coming year to cover the department's costs, if the collected annual payment was less than the department's costs for a given year.

(c) By April 1, 2022, and every April 1st thereafter, producers or their third-party representative must submit a fee payment as determined by the department under (a) of this subsection.



Estimated Costs – Workload Analysis

Defining Costs

- Must be able to be estimated using known data
- Must be trackable to allow for future adjustments

Importance of Timekeeping accuracy and efficiency



Estimated Costs – Types of Work

Post-Consumer Recycled Content (PCR) Oversight

- Technical assistance for PCR content requirements and annual reports
- Reviewing and posting annual report data
- Facilitating compliance

General Program Administration

- Technical assistance for annual registration
- Development and posting of workload analysis
- Fee administration
- Registration database maintenance
- Rule updates as needed

Estimated Costs – Types of Work



(hypothetical example)

Job Class	Work Performed		Hypothetical Agency Standard Cost per FTE	Estimated Cost
	Technical assistance, review and posting of annual report data, compliance			
Environmental Specialist 3	monitoring, PCR content requirements enforcement	1.50	\$100,000	\$150,000
IT Application Developer – Journey	Annual reporting system development and maintenance	0.10	\$100,000	\$10,000
Assistant Attorney General	Legal guidance for PCR content requirements	0.15	\$100,000	\$15,000
Total Estimated FTE and Costs for PCI	R Content Requirements	1.75		\$175,000

Total Estimated FTE and Costs for PCR Content Requirements

	Workload for General Program Administration			
		Full-Time	Hypothetical	
Job Class	Work Performed	Equivalents	• •	Estimated Cost
	Registration Technical assistance, enforcement of registration and fee	(FTE)	Cost per FTE	
Environmental Specialist 3	requirements	0.50	\$100,000	\$50,000
IT Application Developer – Journey	Registration system maintenance	0.05	\$100,000	\$5,000
Environmental Planner 4	Rule updates	0.10	\$100,000	\$10,000
	Legal guidance related to registration, fee, etc. (fee eligible costs in RCW 70A.245			
Assistant Attorney General	not related to PCR Content requirements)	0.03	\$100,000	\$3,000
Budget Analyst 4	Workload Model Development	0.02	\$100,000	\$2,000
Total Estimated FTE and Costs for Ger	neral Administration	0.70		¹⁸ \$70,000

Estimated Costs – Types of Work



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IT Application Developer – Journey	Registration system maintenance	0.05	\$100,000	\$5,000
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Ecology's estimated annual costs are \$175,000 for PCR Oversight, and \$70,000 for General Program Administration.

Next Steps

- Use compliance requirements by category and resin weights to distribute by category
- Use individual producer resin weights to distribute category costs to each producer as a fee

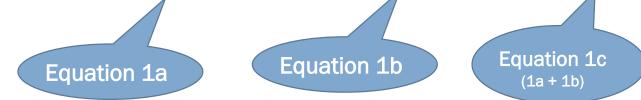


Estimated Costs – Distribution to Categories

(hypothetical example)

Producer Categories and Resin Weights Reported in Previous Year's Registration		PCR Oversight Costs		General Program Administration Costs		Total Costs	
Producer Category (PCR Content Compliance Date)	Total Plastic Resin Weight, in Lbs	Plastic Resin Weights subject to PCR Content Requirements	Category % Plastic Resin Weight	Category Share of Costs	Category % Plastic Resin Weight	Category Share of Costs	Total Costs by Category
Trash Bags							
(Jan 1, 2023)	50,000	50,000	8%	\$13,462	5%	\$3,500	\$16,962
Beverage Containers							
(Jan 1, 2023)	600,000	600,000	92%	\$161,538	60%	\$42,000	\$203,538
Household and Personal Care							
(Jan 1, 2025)	350,000	-	0%	\$0	35%	\$24,500	\$24,500
Delayed Beverage Containers ¹							
(Jan 1, 2028)	-	_	0%	\$0	0%	\$0	\$0
Totals	1,000,000	650,000	100%	\$175,000	100%	\$70,000	\$70,000

¹Dairy Containers and 187 mL plastic wine bottles are not required to register until April 1, 2024. This example is based on a hypothetical workload analysis for Fiscal Year 2024 costs (July 1, 2023 through June 30, 2024), for which the workload analysis would be published January 2023.





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(hypothetical example)

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Delayed Beverage Containers ¹							
(Jan 1, 2028)	-	_	0%	\$0	0%	ś o \$0	\$0
Totals	1,000,000	650,000	100%	\$175,000	100%	\$70,000	\$70,000

¹Dairy Containers and 187 mL plastic wine bottles are not required to register until April 1, 2024. This example is based on a hypothetical workload analysis for Fiscal Year 2024 costs (July 1, 2023 through June 30, 2024), for which the workload analysis would be published January 2023.





Fee Distribution – Trash Bags, \$16,962

(hypothetical example)

Producers	Lbs Resin	% Resin/Cost	Fee
Producer 1	2,500	5%	\$848
Producer 2	2,500	5%	\$848
Producer 3	5,000	10%	\$1,696
Producer 4	5,000	10%	\$1,696
Producer 5	10,000	20%	\$3 <i>,</i> 392
Producer 6	10,000	20%	\$3 <i>,</i> 392
Producer 7	5,000	10%	\$1,696
Producer 8	10,000	20%	\$3,392
Totals	50,000	100%	\$16,962

DEPARTMENT OF ECOLOGY State of Washington

Discussion Questions

- Is any of the language unclear for explaining the requirements for producer registration and reporting?
- Is any of the language unclear to explain Ecology's fee calculation methods and requirements?
- Are there remaining questions that are not addressed in the language?
- Do you have suggested language that will make these requirements more clear?

DEPARTMENT OF ECOLOGY State of Washington

Coming Up

- Ongoing input from advisory committee
- eComments for revised Part A
- eComments for Draft Part B
- Draft Part C sent for committee review July 14
- 3rd Committee Meeting 7/28, 9:00 12:00 PST

Homework

- eComments
- Share info with stakeholders and partners

Next Steps



Next advisory meeting: <u>July 28th, 9:00 – 12:00 (PST)</u> Rulemaking Questions: Shannon.jones@ecy.wa.gov PCR Content Questions: <u>Recycledcontent@ecy.wa.gov</u> Join the PCR content e-mail subscriber list

> Ecology PCR Rulemaking Website Ecology Recycled Content Minimums Website Ecology PCR Registration & Reporting Website