

Issuance Date: September 2, 2015  
Effective Date: October 1, 2015  
Expiration Date: September 30, 2020

## FISHERIES RESOURCE MANAGEMENT GENERAL PERMIT

National Pollutant Discharge Elimination System and  
State Waste Discharge General Permit

**State of Washington**  
**Department of Ecology**  
Olympia, Washington 98504


In compliance with the provisions of  
Chapter 90.48 Revised Code of Washington  
(State of Washington Water Pollution Control Act),  
and  
Title 33 United States Code, Section 1251 et seq.  
The Federal Water Pollution Control Act (The Clean Water Act)

Until this permit expires, is modified, or revoked, Permittees that have properly obtained coverage under this general permit are authorized to discharge in accordance with the special and general conditions that follow.

The Permittee must reapply for permit coverage on or before April 4, 2020, 180 days before the expiration of this permit if the Permittee intends to continue operations and discharges beyond the term of this permit.



Scan with QR reader to go  
to permit webpage

  
Heather R. Bartlett  
Water Quality Program Manager  
Washington State Department of Ecology

## **Contents**

<b>SUMMARY OF PERMIT REPORT SUBMITTALS.....</b>	<b>1</b>
<b>LIST OF TABLES .....</b>	<b>2</b>
<b>SPECIAL CONDITIONS .....</b>	<b>3</b>
<b>S1. PERMIT COVERAGE .....</b>	<b>3</b>
<b>S2. PERMIT ADMINISTRATION.....</b>	<b>4</b>
<b>S3. DISCHARGE LIMITS.....</b>	<b>4</b>
<b>S4. THE APPLICATION OF PRODUCTS .....</b>	<b>5</b>
<b>S5. NOTIFICATION AND POSTING REQUIREMENTS .....</b>	<b>6</b>
<b>S6. MONITORING.....</b>	<b>10</b>
<b>S7. REPORTING AND RECORDKEEPING REQUIREMENTS.....</b>	<b>14</b>
<b>S8. ANNUAL SEPA PROCESS.....</b>	<b>18</b>
<b>S9. SPILL PREVENTION AND CONTROL .....</b>	<b>18</b>
<b>S10. BEST MANAGEMENT PRACTICES.....</b>	<b>19</b>
<b>S11. APPENDICES.....</b>	<b>20</b>
<b>GENERAL CONDITIONS.....</b>	<b>21</b>
<b>G1. SIGNATORY REQUIREMENTS .....</b>	<b>21</b>
<b>G2. RIGHT OF ENTRY AND INSPECTION.....</b>	<b>22</b>
<b>G3. PERMIT ACTIONS .....</b>	<b>22</b>
<b>G4. REPORTING PLANNED CHANGES, CAUSE FOR MODIFICATION.....</b>	<b>23</b>
<b>G5. PLAN REVIEW REQUIRED .....</b>	<b>24</b>
<b>G6. COMPLIANCE WITH OTHER LAWS AND STATUTES.....</b>	<b>24</b>
<b>G7. TRANSFER OF THIS PERMIT.....</b>	<b>24</b>
<b>G8. REDUCED PRODUCTION FOR COMPLIANCE .....</b>	<b>25</b>
<b>G9. REMOVED SUBSTANCES .....</b>	<b>25</b>

<b>G10. DUTY TO PROVIDE INFORMATION .....</b>	<b>25</b>
<b>G11. OTHER REQUIREMENTS OF 40 CFR .....</b>	<b>25</b>
<b>G12. ADDITIONAL MONITORING .....</b>	<b>25</b>
<b>G13. PAYMENT OF FEES.....</b>	<b>25</b>
<b>G14. PENALTIES FOR VIOLATING PERMIT CONDITIONS .....</b>	<b>25</b>
<b>G15. UPSET.....</b>	<b>26</b>
<b>G16. PROPERTY RIGHTS.....</b>	<b>26</b>
<b>G17. DUTY TO COMPLY.....</b>	<b>26</b>
<b>G18. TOXIC POLLUTANTS .....</b>	<b>26</b>
<b>G19. PENALTIES FOR TAMPERING .....</b>	<b>27</b>
<b>G20. COMPLIANCE SCHEDULES .....</b>	<b>27</b>
<b>G21. REPORTING ANTICIPATED NON-COMPLIANCE .....</b>	<b>27</b>
<b>G22. DUTY TO REAPPLY .....</b>	<b>27</b>
<b>APPENDIX A – DEFINITIONS.....</b>	<b>28</b>
<b>APPENDIX B – DISCHARGE MANAGEMENT PLAN.....</b>	<b>32</b>
<b>APPENDIX C – ZOOPLANKTON STUDY DESIGN.....</b>	<b>34</b>

## SUMMARY OF PERMIT REPORT SUBMITTALS

Refer to the Special and General Conditions of this permit for submittal requirements.

Permit Section	Submittal	Frequency	Due Date(s)
<a href="#">S1.C</a>	Zooplankton study	Once per permit cycle	within 3 years of permit issuance
<a href="#">G21</a>	Re-Application for permit coverage	Once per permit cycle	At least 180 days prior to the permit expiration date
<a href="#">S3.C</a>	Discharge Management Plan (DMP)	Once per permit cycle, or when DMP is updated	30days prior to first discharge conducted under this permit.
<a href="#">S5.A</a>	Notification of adverse incidents	As necessary	As necessary
<a href="#">S7.A</a>	Post-treatment report	Annually	December 31
<a href="#">S7.A</a>	Pre-treatment report	Annually	April 1
<a href="#">S7.D</a>	Noncompliance notification	As necessary	As necessary
<a href="#">S8</a>	Annual SEPA Process	Annually	Prior to Treatment
<a href="#">S9.C</a>	Spill notification	As necessary	As necessary
<a href="#">G3</a>	Permit modification and revocation	As necessary	Within 14 days of request
<a href="#">G3.B.5</a>	Request for modification	As necessary	As necessary
<a href="#">G7</a>	Request for transfer of coverage	As necessary	As necessary

## LIST OF TABLES

<a href="#">TABLE 1</a>	Pre-Treatment Monitoring -- Still Waters	11
<a href="#">TABLE 2</a>	Post-Treatment Monitoring - Still Waters	11
<a href="#">TABLE 3</a>	Monitoring of Downstream and Deactivated Waters - Still Waters	12
<a href="#">TABLE 4</a>	Pre-Treatment Monitoring – Flowing Waters	12
<a href="#">TABLE 5</a>	Monitoring of Downstream and Deactivated Waters - Flowing Waters	13

## SPECIAL CONDITIONS

The text of this permit contains words or phrases in *bold and italics*. These words or phrases are the first usage in the permit and are defined in [Appendix A](#).

### S1. PERMIT COVERAGE

This permit covers activities of the Washington Department of Fish and Wildlife (WDFW) used to manage fish populations in surface waters of the state. This general permit covers discharge wastes from aquatic *piscicide (rotenone)* applications and the discharge of potassium permanganate for the deactivation of rotenone.

WDFW may cooperate with state, county and municipal governments, and with private citizens to conduct fisheries management projects under coverage of this permit. As Permittee WDFW must be the *applicator* and *decision maker* for all treatments conducted under this permit.

#### A. Activities Covered under this Permit

This permit allows the use of rotenone and potassium permanganate in *surface waters of the state of Washington* for fish management activities.

#### B. Geographic Area Covered

This general permit applies to the application of piscicide to waters of the state throughout the state of Washington. *Permittees* operating on federal lands may be covered under this permit provided that the Permittee follows any land management agreements and complies with the conditions below.

This permit does not apply to:

1. Federal lands where a federal agency provided funding, made the decision to apply piscicides, or is the entity applying piscicides.
2. *Indian Country* and *trust or restricted lands* except portions of the Puyallup Reservation as noted below.
3. Puyallup Exception: Following the Puyallup Tribe of Indians Land Claims Settlement Act of 1989, 25 U.S.C. §1773; this permit does apply to land within the Puyallup Reservation except for discharges to surface water on land held in trust by the federal government.

#### C. Zooplankton Study

The Permittee must complete the zooplankton study as outlined in Appendix C and submit a final report to Ecology by September 2, 2018, within three (3) years of the permit issuance date.

## **S2. PERMIT ADMINISTRATION**

Coverage under this general permit is available to the Washington State Department of Fish and Wildlife (WDFW) only.

### **A. How to Terminate Permit Coverage**

A Permittee may request termination of permit coverage by submitting a written request for permit coverage termination. The request for permit coverage termination must include the date that permit coverage termination becomes effective and must be signed by a WDFW representative according to General Condition [G1.D](#).

The Permittee will continue to incur an annual permit fee unless it submits a written request for permit coverage termination. Once permit coverage is cancelled, the Permittee may no longer discharge rotenone or potassium permanganate to waters of the state unless it applies for, and gains coverage under this permit again.

## **S3. DISCHARGE LIMITS**

### **A. Compliance With Standards**

Other than through the temporary exceedance of water quality criteria allowed under Special Condition [S3.B](#), application of liquid or powdered rotenone formulations, and potassium permanganate must not cause or contribute to a violation of the Water Quality Standards for Surface Waters of the State of Washington (WAC 173-201A), Ground Water Quality Standards (WAC 173-200), Sediment Management Standards (WAC 173-204) and human health-based criteria in the National Toxics Rule (40 CFR 131.36). Ecology prohibits discharges that do not comply with these standards.

### **B. Temporary Exceedance of Water Quality Criteria**

Temporary exceedance of water quality criteria are allowed under this permit provided the Permittee complies with the provisions of WAC 173-201A-410.

### **C. Discharge Management Plan (DMP)**

The Permittee must develop a DMP that addresses water bodies managed for sport fisheries and water bodies managed for native fish and habitat restoration. Required elements of the DMP are given in Appendix B.

The Permittee must submit the DMP to Ecology 30 days prior to the first discharge conducted under this permit. Mail the complete DMP to:

Department of Ecology  
Water Quality Program  
Attn: Pesticide Permit Manager  
PO Box 47696  
Olympia, WA 98504-7696

The Permittee must follow its DMP. Significant deviation from the DMP during *treatment* projects must be documented and submitted to Ecology along with the Permittee's annual report, with a statement that the DMP has been updated to account for the deviation in the future.

After the effective date of this permit, the Permittee must keep the DMP updated. The Permittee should update the DMP when significant project changes occur. The Permittee must keep an updated copy of the DMP at its business office and make it available upon request by Ecology or the public.

#### **D. Impaired Water Bodies**

The Permittee must not cause further impairment of any *303(d)-listed water body* as a result of the application of any piscicide. Permittees must get Ecology approval for treatments to water bodies on the 303(d) list for dissolved oxygen, phosphorous and nitrogen.

### **S4. THE APPLICATION OF PRODUCTS**

The Permittee must comply with all the requirements on the Federal Insecticide, Fungicide and Rodenticide Act (FIFRA) product label. Permit requirements do not reduce the requirements on the FIFRA label.

#### **A. Pesticide Application Requirements**

The Permittee must ensure that:

1. The application or direct supervision of the application of piscicide and potassium permanganate is performed by an *aquatic licensed pesticide applicator*.
2. All pesticide applicators must have current training in the use of equipment necessary to apply piscicides correctly.
3. Appropriately trained personnel calibrate the application equipment prior to each application.

#### **B. Authorized Discharges**

1. Piscicide products must be labeled for use as a fish toxicant in the State of Washington at the time of treatment.
2. This permit allows the use of the active ingredient rotenone as a piscicide.
3. The use of liquid rotenone is only authorized for treatments in areas where the application of powdered rotenone in slurry form is not practical by pumper boat equipped with outboard motor. Waters typically treated with liquid formulations of



rotenone include *flowing water* (e.g., rivers, streams, creeks), areas inundated with *emergent vegetation*, thick *submerged vegetation*, shallow areas, and areas where boats cannot be transported or launched. WDFW must treat open water areas that are accessible by boat with powdered rotenone that is mixed with water and applied as slurry, as described in Special Condition [S10.B](#).

4. This permit authorizes the use of potassium permanganate to deactivate piscicide-treated waters when necessary to prevent damage to *non-targeted organisms* and to maintain water quality outside of the treatment area and *deactivation zone*. Other uses of potassium permanganate are not authorized.

Use of potassium permanganate to deactivate piscicide treated waters is required for the following situations.

- a. When a treated lake has an outlet, the outflow water must be deactivated.
  - b. When treating rivers and streams the water downstream of the intended treatment area must be deactivated.
5. Piscicides treatments may be applied by pumper boat, airboats, canoe, trucks, ATV's, backpack sprayer, *drip cans*, *gelatin/sand mixtures*, and under certain conditions by helicopter. Helicopters may be used for liquid rotenone application on water bodies where use of boats and backpack sprayers are not practical, such as remote lakes and streams.

### C. General Application Restrictions

The Permittee must avoid treatments that restrict public water use during the opening week of fishing season or during tribal fisheries, Memorial Day weekend, Independence Day weekend, and Labor Day weekend and must minimize treatments that restrict public water use during weekends.

## S5. NOTIFICATION AND POSTING REQUIREMENTS

### A. Ecology Notification Requirements for *Adverse Incidents* or Chemical Spills

The Permittee must immediately call Ecology headquarters or 1-800-645-7911 when they are aware of any of the following conditions occurring during or after treatment:

1. Any person(s) exhibiting or indicating any toxic and/or allergic response due to treatment.
2. Any non-targeted organisms exhibiting stress or dying outside of a treatment or neutralization area.
3. Any spill of chemicals covered under the permit that occurs into the water or onto land with a potential for entry into waters of the state.

## B. Notification and Posting Requirements

### 1. Residential and Business Notice Procedures

- a. WDFW must notify residents and businesses, within the area defined in [S5.B.1.b](#), 14 to 45 days prior to treatment.
- b. Prior to the start of any treatment, the Permittee must notify all property owners, other than the Permittee, within one-quarter ( $\frac{1}{4}$ ) mile in each direction along the shoreline or bank of the water bodies affected by the piscicide treatment, including downstream waters treated with potassium permanganate to deactivate piscicide treated waters.
- c. The Permittee must provide notice to residences or businesses by mail, newsletter, or handbills delivered directly to the residences or businesses. If the Permittee uses handbills, it must secure the notices to the residences' or businesses' doorknob in a fashion that will hold them in place but will not damage property. If the residence or business is gated or guarded by watchdogs, the Permittee may secure the notice in clear view on the outside of the gateway or may attach the notice to the outside of the residence in a fashion that will hold it in place but will not damage property.
- d. Notification information must include:
  - i. The name and location of the lake or stream to be treated;
  - ii. The name of the piscicide (and potassium permanganate, when applicable);
  - iii. The purpose of the treatment;
  - iv. Any public use or water use restrictions;
  - v. The date(s) of treatment/restricted use;
  - vi. The names and phone numbers of designated contact people for the Permittee and Ecology so that interested parties can obtain additional information.
  - vii. When the chemical or product's label has restrictions and/or precautions for potable or domestic water use, irrigation use, or livestock watering, the Permittee must not treat an area until the Permittee has notified people who legally withdraw surface water and:

For potable water rights:

Provide an alternative potable water supply for human consumption from the time of rotenone application until the treated water body is shown to be below 40 ppb rotenone (Special Condition [S6.E](#)).

For treatments using liquid rotenone formulations that contain volatile organic compounds (VOC's), as identified by the product Material Safety Data Sheet (MSDS); provide an alternative potable water supply for human consumption from the time of piscicide application until the treated

water body is shown to have returned to pre-treatment levels for VOC's or VOC levels are below 0.5 ppb (Special Condition [S6.E](#)).

For irrigation and livestock watering rights:

Provide an alternative water supply for irrigation and livestock use from the time of piscicide application until the treated water body is shown to meet the standards applicable to crop irrigation and livestock watering required by the FIFRA label (Special Condition [S6.E](#)).

- e. The Permittee must maintain a copy of the notice and a list of locations or addresses to which the notice was sent or delivered for five years. The Permittee must hand deliver or mail a copy of the notice and list of recipients to Ecology within five business days upon request.

## 2. Newspaper Notification

- a. The Permittee must publish announcements in a newspaper of general circulation within the county where treatment will occur 14-45 days prior to the initial treatment.
- b. The notice must include:
  - i. The name and location of the water body to be treated.
  - ii. The name of the piscicide (and oxidizer, when applicable) to be used.
  - iii. The purpose of the treatment.
  - iv. Any public use or water use restrictions.
  - v. The posting procedures.
  - vi. The date(s) of treatment and use restrictions.
  - vii. The names and phone numbers of designated contacts at WDFW and Ecology from whom additional information can be obtained.
- c. The Permittee must keep documentation of the newspaper announcement for five years.

## 3. Shoreline Posting Procedures

- a. The Permittee must use the shoreline posting templates provided on the Fisheries Resource Management General Permit website. The Permittee must post signs, as specified below, no more than 72 hours prior to the application of products covered under this permit.
- b. The Permittee must use good faith and reasonable effort to ensure that posted signs remain in place until the end of the period of water use restrictions, or until the chemical applied and its breakdown product(s) are no longer detectable by bioassay (Special Condition [S6.C](#) and [S6.D](#)), whichever occurs first.

- c. The Permittee must remove all old signs after bioassays and/or toxicity testing has determined that the chemical applied and its breakdown products are no longer present at toxic levels (Special Condition [S5.B.1.d.vii](#) and [S6](#)).
- d. All posted signs must explicitly state restriction(s) or precaution(s) when the EPA label restricts human consumption of fish, swimming, irrigation, livestock watering, or any other precaution(s) relevant to public or private water use.
- e. Posting Publicly-Owned Property
  - i. The Permittee must post **publicly accessible** shorelines at all reasonable **public access** points.
  - ii. The Permittee must use the templates provided on the Fisheries Resource Management General Permit website and post signs that are a minimum of eight and one-half (8 ½) by eleven (11) inches in size.
  - iii. The Permittee must post signs to face all points of normal public access to the shoreline or stream bank; or WDFW must post one sign for every one-hundred (100) feet of shoreline and within 25 feet of the **ordinary high water mark**.
  - iv. The Permittee must post signs that are secure from the normal effects of weather and water currents, but cause no damage to private or publicly owned shoreline.
- f. Posting Public and Private Boat Access Areas:
  - i. The Permittee must post signs at all open **boat launches** on the water body to be treated.
  - ii. The Permittee must use the templates provided on the Fisheries Resource Management General Permit website and post signs that are a minimum of two (2) feet by three (3) feet in size and constructed of a durable weather-resistant material.
  - iii. WDFW must post signs within twenty-five (25) feet of the ordinary high water mark, facing the entrance to the boat launch.
  - iv. Where the public access has a shoreline length greater than one hundred fifty (150) feet, the Permittee must place signs so that they are clearly readable by all people using the access areas.
  - v. Signs must be posted so they are secure from the normal effects of weather and water currents but cause no damage to private or public property.
- g. Posting Private Residences and Businesses:
  - i. For each residence or business located on the affected water body the Permittee must post signs or deliver handbills directly to the residences or businesses. If the Permittee uses handbills, it must secure the signs to the residences or businesses doorknob in a fashion that will hold them in place but

will not damage property. If the residence or business is gated or guarded by watchdogs, the Permittee may secure the sign in clear view on the outside of the gateway or may attach the sign to the outside of the residence in a fashion that will hold it in place but will not damage property.

- ii. The Permittee must use the templates provided on the Fisheries Resource Management General Permit website and post signs that are a minimum of eight and one-half (8 ½) by eleven (11) inches in size.

## **S6. MONITORING**

Sampling and analytical methods used to meet the monitoring requirements specified in this permit must conform to the latest revision of the *Guidelines Establishing Test Procedures for the Analysis of Pollutants* contained in 40 CFR Part 136 (or as applicable in 40 CFR subchapters N [Parts 400–471] or O [Parts 501-503]) unless otherwise specified in this permit.

All samples must be analyzed by a laboratory registered or accredited under the provisions of *Accreditation of Environmental Laboratories*, WAC 173-50. The following parameters need not be accredited or registered:

- a. Flow;
- b. Temperature;
- c. Settleable solids;
- d. Conductivity, except that conductivity must be accredited if the laboratory must otherwise be registered or accredited;
- e. pH, except that pH must be accredited if the laboratory must otherwise be registered or accredited;
- f. Turbidity, except that turbidity must be accredited if the laboratory must otherwise be registered or accredited; and
- g. Parameters which are used solely for internal process control.

Documentation of monitoring activities and results must include (if applicable):

- a. The date, exact place, and time of sampling.
- b. The date analyses were performed.
- c. Who performed the analysis.
- d. The analytical techniques/methods used (if any).
- e. The results of such analyses.

The Permittee must take *representative* samples and measurements to meet the requirements of this permit (i.e., representative of the volume and nature of the monitored parameters, including representative sampling of any unusual discharge or discharge condition, including spills, *upsets*, and maintenance-related conditions affecting water quality).

### **A. Monitoring**

The Permittee must conduct monitoring on each contiguous site (this includes but is not limited to lakes, chains of lakes, reservoirs, rivers, streams or ponds) treated with piscicides to determine the extent and duration of the treatment. The Permittee must:

1. Use the actual piscicide concentration, as provided by the vendor for each batch, to ensure accuracy in application rates.
2. Conduct monitoring as specified in Tables 1-5 in Special Conditions [S6.C](#) and [S6.D](#).

### B. Monitoring a Chain of Lakes

When monitoring a chain of lakes, each individual water body need not be monitored. The Permittee must submit a sampling plan, for monitoring lake chains, for Ecology approval at least one month prior to treatment. The Permittee must monitor treatments on a chain of lakes according to the Ecology approved sampling plan. Monitoring on a chain of lakes does not reduce the Permittees responsibility to complete required monitoring for water bodies with surface water rights (Special Condition [S6.E](#)).

### C. Monitoring Schedule *Still Water*

**TABLE 1. PRE-TREATMENT MONITORING**

Monitoring to occur within 48hours prior to treatment

Parameters	Units	Minimum Sampling Frequency	Type	Sampling Point
pH	Standard	Once pre-treatment	Grab	Representative
Temperature	°F	Once pre-treatment	Grab	Representative
Organic demand <sup>1,2</sup>	Standard <sup>2</sup>	Once pre-treatment <sup>1</sup>	Grab	Representative
Dissolved Oxygen	mg/L	Once pre-treatment	Grab	Representative
<sup>1</sup> WDFW need monitor only when potassium permanganate is used to deactivate the treatment.				
<sup>2</sup> WDFW must use the guidelines provided in Engstrom-Heg (1971) to determine organic demand for KMnO <sub>4</sub> .				

**TABLE 2. POST-TREATMENT MONITORING**

Monitoring to occur immediately after treatment event but must not exceed 24 hours post-treatment event unless specified otherwise in the table.

Parameters	Units	Minimum Sampling Frequency	Type	Sampling Point
pH	Standard	Once post-treatment	Grab	Representative
Temperature	°F	Once post-treatment	Grab	Representative
Dissolved Oxygen	mg/L	Once post-treatment	Grab	Representative
Trout Toxicity Bioassay: 48-hr live box test (5 trout); 100% trout survival	trout survival	24 hr, 7 days and weekly until 100% trout survival	Observation (No lab accreditation required)	<b><i>Worst-case scenario</i></b>

**TABLE 3. MONITORING OF DOWNSTREAM AND DEACTIVATED WATERS**

Pre-treatment sampling to occur within 48 hours prior to treatment event unless specifically stated. Post-treatment monitoring to occur immediately after treatment but not to exceed 24 hours after the treatment event unless specified otherwise in the table.

Parameters	Units	Minimum Sampling Frequency	Type	Sampling Point
pH	Standard	Twice: once pre-treatment and once post-treatment	Grab	Representative
Temperature	°F	Twice: once pre-treatment and once post-treatment	Grab	Representative
Dissolved Oxygen	mg/L	Twice: once pre-treatment and once post-treatment	Grab	Representative
Organic demand <sup>1,2</sup>	Standard <sup>2</sup>	Once pre-treatment <sup>1</sup>	Grab	Worst-case scenario
Potassium Permanganate <sup>3</sup>	mg/L	Hourly during the period of deactivation	Grab	Downstream of Deactivation Zone
Trout Toxicity Bioassay: 24-hr live box test (5 trout) 100% trout survival	100% trout survival	Every 2-4 hours until 100% of trout survive	Observation (No lab accreditation required)	Upstream and Downstream of Deactivation Zone
<sup>1</sup> Only required when potassium permanganate is used to deactivate the treatment.				
<sup>2</sup> Must use the guidelines provided in Engstrom-Heg (1971) to determine organic demand for KMnO <sub>4</sub> .				
<sup>3</sup> Must measure KMnO <sub>4</sub> in waters downstream of the deactivation zone using one of the two techniques given in Finlayson (2010). *				

\*Finlayson, B., R. Schnick, D. Skaar, J. Anderson, L. Demong, D. Duffield, W. Horton, and J. Steinkjer. 2010. Planning and Standard Operating Procedures for Use of Rotenone in Fish Management. American Fisheries Society, Bethesda, MD.

#### D. Monitoring Schedule for Treated Flowing Water

**TABLE 4. PRE-TREATMENT MONITORING OF TREATED WATER**

Pre-treatment sampling to occur within 24 hours prior to treatment event unless specified otherwise in the table.

Parameters	Units	Minimum Sampling Frequency	Type	Sampling Point
pH	Standard	Once pre-treatment	Grab	Representative
Temperature	°F	Once pre-treatment	Grab	Representative
Dissolved Oxygen	mg/L	Once pre-treatment	Grab	Representative
Organic demand <sup>1,2</sup>	Standard <sup>2</sup>	Once pre-treatment <sup>1</sup>	Grab	Representative
<sup>1</sup> Monitor only when potassium permanganate is used to deactivate the treatment.				
<sup>2</sup> Must use the guidelines provided in Engstrom-Heg (1971) to determine organic demand for KMnO <sub>4</sub> .				

**TABLE 5. POST TREATMENT MONITORING OF TREATED AND DEACTIVATED WATERS**

Post-treatment monitoring to occur immediately after treatment but not to exceed 24 hours post-treatment event unless specified otherwise in the table.

Parameters	Units	Minimum Sampling Frequency	Type	Sampling Point
pH	Standard	Once post-treatment	Grab	Representative
Temperature	°F	Once post-treatment	Grab	Representative
Dissolved Oxygen	mg/L	Once post-treatment	Grab	Representative
Potassium Permanganate <sup>1</sup>	mg/L	Hourly during the period of deactivation	Grab	Downstream of Deactivation Zone
Trout Toxicity Bioassay: 24-hr live box test (5 trout) 100% trout survival	100% trout survival	Every 2-4 hours until 100% of trout survive	Observation (No lab accreditation required)	Upstream and Downstream of Deactivation Zone
<sup>1</sup> Must measure KMnO <sub>4</sub> in waters downstream of the deactivation zone using one of the two techniques given in Finlayson (2010).*				

\*Finlayson., B., R. Schnick, D. Skaar, J. Anderson, L. Demong, D. Duffield, W. Horton, and J. Steinkjer. 2010. Planning and Standard Operating Procedures for Use of Rotenone in Fish Management. American Fisheries Society, Bethesda, MD.

**E. Monitoring For Water Bodies with Potable Water Users or With Surface Water Rights**

When the chemical or product’s label has a restriction and/or precautions for potable or domestic water use, irrigation use, or livestock watering the following monitoring must be completed prior to the Permittee notifying people who withdraw surface water that they may resume withdrawal (See Special Condition [S5.B.1.d.vii](#)).

1. For potable water rights:
  - a. Permittees must test the treated water body until it is shown to be below the EPA estimated drinking water level of concern of 40 ppb for rotenone. Permittees must use one of the methods given in SOP: 16 in the Rotenone SOP Manual\*. The Permittee must test either three locations or test a number of locations equivalent to 20% of the potable water intakes on the water body, whichever is greater. Testing must occur in locations that are representative of the potable water intakes located on the water body.
  - b. For treatments using liquid rotenone formulations that contain VOC’s: Permittees must demonstrate that the treated water body has returned to pre-treatment levels or is below 0.5 ppb for any VOC identified by the Material Safety Data Sheet (MSDS) for the product used. Permittees must conduct pre-treatment VOC testing to determine if VOC’s are present in the water body prior to treatment (background levels of VOCs). Permittees are responsible for ensuring VOC’s discharged to the water body from treatments have dissipated to background levels or dropped below 0.5 ppb before surface water withdrawal can resume.



Analytical methods used for VOC monitoring must have a 0.5 ppb lower detection limit.

2. For irrigation and livestock watering rights: Permittees must demonstrate that the treated water body meets the standards applicable to crop irrigation and livestock watering required by the FIFRA label for the rotenone product used.

\*Finlayson, B., R. Schnick, D. Skaar, J. Anderson, L. Demong, D. Duffield, W. Horton, and J. Steinkjer. 2010. Planning and Standard Operating Procedures for Use of Rotenone in Fish Management. American Fisheries Society, Bethesda, MD.

## **S7. REPORTING AND RECORDKEEPING REQUIREMENTS**

### **A. Report Submittal**

1. The Permittee must submit the Pre-treatment Plan to Ecology no later than April 1 of each year prior to treatment. The Permittee must submit the Post-Treatment Discharge Monitoring Report to Ecology no later than December 31 of each year following treatment. Send the reports to:

Department of Ecology  
Water Quality Program  
Attn: Aquatic Pesticide Permit Manager  
PO Box 47696  
Olympia, WA 98504-7696

2. The Pre-treatment Plan must contain the following information for each surface water proposed for treatment:
  - a. Name of surface water;
  - b. County;
  - c. Section, township, range and the decimal latitude and longitude of the approximate center of the lake;
  - d. If the water body to be treated is a still water, a surface water description: Surface acreage, number of acre-feet, maximum depth and estimated average depth;
  - e. If the water body to be treated is flowing water, a stream description: Width, length, flow rate of stream/outlet (cu. ft. per sec.) and volume;
  - f. Description of any surface water withdrawal for potable, irrigation or livestock watering uses;
  - g. Identify any analytical methods to be used in the monitoring for the proposed treatments.

- h. If not included in the amendment to the Final Supplemental Environmental Impact Statement for the lakes/streams treated during the reporting period, the following information must be provided in the Pre-treatment Plan:
  - i. Purpose of treatment;
  - ii. Description of fish species to be eradicated and how the action threshold defined in the DMP was met;
  - iii. Description of the intended outcome and measures of success;
  - iv. Description of resource impacts;
  - v. Mitigation for adverse impacts;
  - vi. Description of recreational impacts;
  - vii. Description of economic impacts;
  - viii. Related management actions; such as fish stocking and methods to control re-introduction of undesirable fish species.
- 3. Post-Treatment Discharge Monitoring Reports must contain the following information:
  - a. Name of surface water;
  - b. County;
  - c. Section, Township and Range and the decimal latitude and longitude of the approximate center of the lake;
  - d. Date(s) treatment occurred;
  - e. Purpose of treatment;
  - f. Name of licensed applicator(s);
  - g. Surface water description: Surface acreage, number of acre-feet, maximum depth and estimated average depth;
  - h. Stream description: Width, length, flow rate of stream/outlet (cu. ft. per sec.) and volume;
  - i. Name of fish toxicant product used;
  - j. Quantity of fish toxicant active ingredient applied (pounds);
  - k. Concentration of active ingredient in formulated product (percentage (%));

- l. Maximum concentration of the active ingredient in the water (ppb);
- m. Description of treatment method(s);
- n. Water conditions/quality (temperature, pH, alkalinity – and any other additional data collected);
- o. Deactivation of piscicide treated water (if required): Description of deactivation methods/equipment; potassium permanganate application rate (pounds per hour); flow rate of stream/outlet (cu. ft. per sec.); measurement of average concentration downstream of the deactivation zone;
- p. Description of lake inlet(s)/outlet(s) and any temporary water control measures (if required);
- q. Period of toxicity (duration of water quality reduction);
- r. Eradicated fish species;
- s. Results of pre- and post-treatment monitoring;
- t. Summary of impact on non-targeted organisms;
- u. A copy of the amendment to the Final Supplemental Environmental Impact Statement for the lakes/streams treated during the reporting period including all *State Environmental Policy Act (SEPA)* comments, results and decisions.

**B. Additional Monitoring by the Permittee**

If the Permittee monitors any parameter not specified by this permit or monitors a parameter more frequently than required by this permit using test procedures specified by Special Condition [S6](#), it must include the results of this monitoring in the calculation and reporting of the data submitted in its Post Treatment Discharge Monitoring Report.

**C. Records Retention**

- 1. The Permittee must retain records of all monitoring information for a minimum five (5) years. Such information must include all calibration and maintenance records and all original recordings for continuous monitoring instrumentation, copies of all reports required by this permit, and records of all data used to complete the application for this permit.
- 2. This period of retention shall be extended during the course of any unresolved litigation regarding the discharge of pollutants by the Permittee or when requested by Ecology.
- 3. The Permittee must make records, reports, surveys, plans, public notices, and other information required by this permit available to Ecology on request.

**D. Noncompliance Notification**

Compliance with the requirements of this special condition does not relieve the Permittee from responsibility to maintain continuous compliance with the terms and conditions of this permit or the resulting liability for failing to comply.

In the event the Permittee is unable to comply with any part of this permit, which may threaten human health or the environment, the Permittee must:

1. Immediately take action to minimize potential pollution or otherwise stop the noncompliance and correct the problem.
2. Immediately notify the appropriate Ecology regional office and the aquatic pesticides permit manager of the failure to comply via the regional spills telephone hotline and the aquatic pesticides permit manager’s phone number below.

---

<b>Central (CRO)</b> -----	<b>509-575-2490</b>
Benton, Chelan, Douglas, Kittitas, Klickitat, Okanogan, and Yakima counties	
<hr/>	
<b>Eastern (ERO)</b> -----	<b>509-329-3400</b>
Adams, Asotin, Columbia, Ferry, Franklin, Garfield, Grant, Lincoln, Pend Oreille, Spokane, Stevens, Walla Walla, and Whitman counties	
<hr/>	
<b>Northwest (NWRO)</b> -----	<b>425-649-7000</b>
Island, King, Kitsap, San Juan, Skagit, Snohomish, and Whatcom counties	
<hr/>	
<b>Southwest (SWRO)</b> -----	<b>360-407-6300</b>
Clallam, Clark, Cowlitz, Grays Harbor, Jefferson, Mason, Lewis, Pacific, Pierce, Skamania, Thurston, and Wahkiakum counties	
<hr/>	
<b>Aquatic Pesticide Permit Manager</b> -----	<b>360-407-6283</b>

---

3. The Permittee must provide a written report to Ecology within five (5) days of the time that the Permittee becomes aware of any permit non-compliance unless Ecology requests and earlier submission. The report must contain a description of the noncompliance and its cause, the exact date(s), time(s), place(s), and duration(s) of the noncompliance, whether the noncompliance has been corrected and, if not, when the noncompliance will be corrected, and the steps taken or planned to reduce, eliminate, and prevent recurrence of the noncompliance.

4. The Permittee must submit noncompliance notifications to:

Washington State Department of Ecology  
Water Quality Program  
Attn: Aquatic Pesticide Permit Manager  
PO Box 47696  
Olympia, WA 98504-7696

## **S8. ANNUAL SEPA PROCESS**

All waters proposed for treatment must be included in an *addendum* to the Final Supplemental Environmental Impact Statement (FSEIS). The FSEIS is subject to a public comment period. WDFW must complete an annual State Environmental Policy Act (SEPA) process prior to conducting surface water treatment activities.

## **S9. SPILL PREVENTION AND CONTROL**

### **A. Spill Prevention**

The Permittee must:

1. Handle, store, and use all oil, fuel, chemicals, and products authorized under this permit in a manner that prevents spills.
2. Ensure that they maintain all mobile equipment to prevent leaks or spills of petroleum products.
3. Report significant spills into waters of the state, spills on land with a potential to enter into waters of the state, and other significant water quality impacts to the appropriate Ecology regional office as soon as possible after the spill takes place.
4. Implement the Spill Plan developed under Special Condition [S9.B](#).

### **B. Spill Plan**

1. At least 30 days prior to the first treatment conducted under this permit, The Permittee must submit a Spill Prevention and Response Plan to Ecology that addresses all piscicide treatments. Submit the plan to:

Department of Ecology  
Water Quality Program  
Attn: Aquatic Pesticide Permit Manager  
PO Box 47696  
Olympia, WA 98504-7696

2. The plan must address the following:
  - a. Prevention, containment, and control of spills or unplanned discharges from the application, storage and transportation of the piscicide and potassium permanganate.
  - b. Spills and drips of oils, gasoline and other petroleum products from application equipment including boats. Based on the severity of the spill, the plan must describe when to report certain magnitudes of spills along with a list of names and telephone numbers of spill respondent teams for both the Permittee and Ecology.

### **C. Spill Notification Requirements**

Report spills immediately to the following appropriate state and federal contacts:

National Response Center (Federal): 800-424-8802, and  
Emergency Management Division (State): 800-258-5990, and  
the appropriate Ecology regional office:

- Northwest Office, Bellevue: 425-649-7000
- Southwest Office, Olympia: 360-407-6300
- Central Office, Yakima: 509-575-2490
- Eastern Office, Spokane: 509-329-3400

See <http://www.ecy.wa.gov/programs/spills/other/reportaspill.htm> for environmental reporting requirements.

### **D. Spill Cleanup Requirements**

1. In the event of a spill, Permittees must begin immediate containment and cleanup using appropriate materials. Cleanup takes precedent over normal work.
2. Cleanup includes proper disposal of any spilled materials and used cleanup materials.

## **S10. BEST MANAGEMENT PRACTICES**

The Permittee must follow the best management practices defined below for piscicide application.

### **A. The Permittee must comply with the product label.**

1. When application requirements specified in this permit differ from those on the label, the Permittee must comply with the more restrictive of the two requirements.
2. The Permittee is responsible for ensuring that it follows applicable federal, state and local laws and ordinances.

**B. The Permittee must apply powdered rotenone formulations using the best available and practical technology.**

The Permittee must use the best available and practical rotenone application technology that minimizes airborne dust, such as the method outlined in Finlayson et al. 2010. "Operation of Semi-Closed Aspirator Systems for Application of Powdered Rotenone SOP: 9.0," in *Planning and Standard Operating Procedures for Use of Rotenone in Fish Management*, (American Fisheries Society, 2010), pp 81-85.

**C. The Permittee must prevent a discharge to downstream waters that results in an exceedance of water quality criteria by:**

1. Installing adequate temporary water control measures.
2. Conducting pre-treatment water quality and biological monitoring, as specified in the permit monitoring section (Special Condition [S6](#)).
3. Effectively deactivate treated waters using potassium permanganate so that water quality criteria are not exceeded outside of the deactivation zone.
4. Ensuring that rotenone is totally deactivated and residual potassium permanganate levels are maintained at a level of 1 mg/L outside or downstream of the deactivation zone.
5. Using calibrated equipment during deactivation procedures to achieve the minimum effective concentration of potassium permanganate to oxidize the piscicide within the deactivation zone. The Permittee must closely monitor potassium permanganate concentrations using methods provided in the Rotenone SOP Manual (Finlayson 2010) to keep residual permanganate levels at a concentration that effectively deactivates rotenone while preventing damage to aquatic life downstream of the treatment area and deactivation zone.

## **S11. APPENDICES**

The attached appendices are incorporated by reference into this permit.

[APPENDIX A - DEFINITIONS](#)

[APPENDIX B - DISCHARGE MANAGEMENT PLAN](#)

[APPENDIX C – ZOOPLANKTON STUDY DESIGN](#)

## **General Conditions**

### **G1. SIGNATORY REQUIREMENTS**

All applications, reports, or information submitted to Ecology must be signed and certified.

- A. In the case of corporations, by a responsible corporate officer. For the purpose of this section, a responsible corporate officer means:
  - 1. A president, secretary, treasurer, or vice-president of the corporation in charge of a principal business function, or any other person who performs similar policy- or decision making functions for the corporation, or
  - 2. The manager of one or more manufacturing, production, or operating facilities, provided, the manager is authorized to make management decisions which govern the operation of the regulated facility including having the explicit or implicit duty of making major capital investment recommendations, and initiating and directing other comprehensive measures to assure long term environmental compliance with environmental laws and regulations; the manager can ensure that the necessary systems are established or actions taken to gather complete and accurate information for permit application requirements; and where authority to sign documents has been assigned or delegated to the manager in accordance with corporate procedures.
- B. In the case of a partnership, by a general partner.
- C. In the case of sole proprietorship, by the proprietor.
- D. In the case of a municipal, state, or other public facility, by either a principal executive officer or ranking elected official.
- E. All reports required by this permit and other information requested by Ecology must be signed by a person described above or by a duly authorized representative of that person. A person is a duly authorized representative only if:
  - 1. The authorization is made in writing by the person described above and is submitted to Ecology at the time of authorization, and
  - 2. The authorization specifies either a named individual or any individual occupying a named position.
- F. Changes to authorization. If an authorization under paragraph E above is no longer accurate because a different individual or position has responsibility for the overall operation of the facility, a new authorization must be submitted to Ecology prior to or together with any reports, information, or applications to be signed by an authorized representative.



G. Any person signing a document under this section must make the following certification:

*“I certify under penalty of law, that this document and all attachments were prepared under my direction or supervision in accordance with a system designed to assure that qualified personnel properly gathered and evaluated the information submitted. Based on my inquiry of the person or persons who manage the system, or those persons directly responsible for gathering information, the information submitted is, to the best of my knowledge and belief, true, accurate, and complete. I am aware that there are significant penalties for submitting false information, including the possibility of fine and imprisonment for knowing violations.”*

## **G2. RIGHT OF ENTRY AND INSPECTION**

Representatives of Ecology must have the right to enter at all reasonable times in or upon any property, public or private, for the purpose of inspecting and investigating conditions relating to the pollution or the possible pollution of any waters of the state.

Reasonable times include normal business hours; hours during which production, treatment, or discharge occurs; or times when Ecology suspects a violation requiring immediate inspection.

Representatives of Ecology must be allowed to have access to, and copy at reasonable cost, any records required to be kept under terms and conditions of the permit; to inspect any monitoring equipment or method required in the permit; and to sample any discharge, waste treatment processes, or internal waste streams.

## **G3. PERMIT ACTIONS**

This permit may be modified, revoked and reissued, or terminated either at the request of any interested person (including the Permittee) or upon Ecology’s initiative. However, the permit may only be modified, revoked and reissued, or terminated for the reasons specified in 40 CFR 122.62, 122.64 or WAC 173-220-150 according to the procedures of 40 CFR 124.5.

- A. The following are causes for terminating permit coverage during its term, or for denying a permit renewal application:
1. Violation of any permit term or condition.
  2. Obtaining a permit by misrepresentation or failure to disclose all relevant facts.
  3. A material change in quantity or type of waste disposal.
  4. A determination that the permitted activity endangers human health or the environment or contributes to water quality standards violations and can only be regulated to acceptable levels by permit modification or termination [40 CFR part 122.64(3)].

5. A change in any condition that requires either a temporary or permanent reduction or elimination of any discharge or sludge use or disposal practice controlled by the permit [40 CFR part 122.64(4)].
  6. Nonpayment of fees assessed pursuant to RCW 90.48.465.
  7. Failure or refusal of the Permittee to allow entry as required in RCW 90.48.090.
- B. The following are causes for modification but not revocation and reissuance except when the Permittee requests or agrees:
1. A material change in the condition of the waters of the state.
  2. New information not available at the time of permit issuance that would have justified the application of different permit conditions.
  3. Material and substantial alterations or additions to the permitted facility or activities which occurred after this permit issuance.
  4. Promulgation of new or amended standards or regulations having a direct bearing upon permit conditions, or requiring permit revision.
  5. The Permittee has requested a modification based on other rationale meeting the criteria of 40 CFR Part 122.62.
  6. Ecology has determined that good cause exists for modification of a compliance schedule, and the modification will not violate statutory deadlines.
  7. Incorporation of an approved local pre-treatment program into a municipality's permit.
- C. The following are causes for modification or alternatively revocation and reissuance:
1. Cause exists for termination for reasons listed in A1 through A7, of this section, and Ecology determines that modification or revocation and reissuance is appropriate.
  2. Ecology has received notification of a proposed transfer of the permit. A permit may also be modified to reflect a transfer after the effective date of an automatic transfer but will not be revoked and reissued after the effective date of the transfer except upon the request of the new Permittee.

#### **G4. REPORTING PLANNED CHANGES, CAUSE FOR MODIFICATION**

The Permittee must, as soon as possible, but no later than sixty (60) days prior to the proposed changes, give notice to Ecology of planned physical alterations or additions to the permitted facility, production increases, or process modification which will result in:

- A. The permitted facility being determined to be a new source pursuant to 40 CFR 122.29(b).
- B. A significant change in the nature or an increase in quantity of pollutants discharged.
- C. A significant change in the Permittee's sludge use or disposal practices.

Following such notice, and the submittal of a new application or supplement to the existing application, along with required engineering plans and reports, this permit may be modified, or revoked and reissued pursuant to 40 CFR 122.62(a) to specify and limit any pollutants not previously limited. Until such modification is effective, any new or increased discharge in excess of permit limits or not specifically authorized by this permit constitutes a violation.

## **G5. PLAN REVIEW REQUIRED**

Prior to constructing or modifying any wastewater control facilities, an engineering report and detailed plans and specifications must be submitted to Ecology for approval in accordance with WAC 173-240. Engineering reports, plans, and specifications must be submitted at least one hundred eighty (180) days prior to the planned start of construction unless a shorter time is approved by Ecology. Facilities must be constructed and operated in accordance with the approved plans.

## **G6. COMPLIANCE WITH OTHER LAWS AND STATUTES**

Nothing in this permit must be construed as excusing the Permittee from compliance with any applicable federal, state, or local statutes, ordinances, or regulations.

## **G7. TRANSFER OF THIS PERMIT**

In the event of any change in control or ownership of facilities from which the authorized discharge emanate, the Permittee must notify the succeeding owner or controller of the existence of this permit by letter, a copy of which must be forwarded to Ecology. This permit is automatically transferred to a new owner or operator if:

- A. A written agreement between the old and new owner or operator containing a specific date for transfer of permit responsibility, coverage, and liability is submitted to Ecology;
- B. A copy of the permit is provided to the new owner and;
- C. Ecology does not notify the Permittee of the need to modify the permit.

Unless this permit is automatically transferred according to section A. above, this permit may be transferred only if it is modified to identify the new Permittee and to incorporate such other requirements as determined necessary by Ecology.

## **G8. REDUCED PRODUCTION FOR COMPLIANCE**

The Permittee, in order to maintain compliance with its permit, must control production and/or all discharges upon reduction, loss, failure, or bypass of the treatment facility until the facility is restored or an alternative method of treatment is provided. This requirement applies in the situation where, among other things, the primary source of power of the treatment facility is reduced, lost, or fails.

## **G9. REMOVED SUBSTANCES**

Collected screenings, grit, solids, sludge, filter backwash, or other pollutants removed in the course of treatment or control of wastewaters must not be resuspended or reintroduced to the final effluent stream for discharge to state waters.

## **G10. DUTY TO PROVIDE INFORMATION**

The Permittee must submit to Ecology, within a reasonable time, all information which Ecology may request to determine whether cause exists for modifying, revoking and reissuing, or terminating this permit or to determine compliance with this permit. The Permittee must also submit to Ecology upon request, copies of records required to be kept by this permit.

## **G11. OTHER REQUIREMENTS OF 40 CFR**

All other requirements of 40 CFR 122.41 and 122.42 are incorporated in this permit by reference.

## **G12. ADDITIONAL MONITORING**

Ecology may establish specific monitoring requirements in addition to those contained in this permit by administrative order or permit modification.

## **G13. PAYMENT OF FEES**

The Permittee must submit payment of fees associated with this permit as assessed by Ecology. Ecology may revoke this permit if the permit fees established under WAC 173-224 are not paid.

## **G14. PENALTIES FOR VIOLATING PERMIT CONDITIONS**

Any person who is found guilty of willfully violating the terms and conditions of this permit is deemed guilty of a crime, and upon conviction thereof will be punished by a fine of up to ten thousand dollars (\$10,000) and costs of prosecution, or by imprisonment in the discretion of the court. Each day upon which a willful violation occurs is a separate and additional violation. Any

person who violates the terms and conditions of a waste discharge permit incurs, in addition to any other penalty as provided by law, a civil penalty in the amount of up to ten thousand dollars (\$10,000) for every such violation. Each and every such violation is a separate and distinct offense, and in case of a continuing violation, every day's continuance is deemed to be a separate and distinct violation.

## **G15. UPSET**

Definition – “Upset” means an exceptional incident in which there is unintentional and temporary noncompliance with technology-based permit effluent limits because of factors beyond the reasonable control of the Permittee. An upset does not include noncompliance to the extent caused by operational error, improperly designed treatment facilities, inadequate treatment facilities, lack of preventive maintenance, or careless or improper operation. An upset constitutes an affirmative defense to an action brought for noncompliance with such technology-based permit effluent limits if the requirements of the following paragraph are met. A Permittee who wishes to establish the affirmative defense of upset must demonstrate, through properly signed, contemporaneous operating logs or other relevant evidence that: 1) an upset occurred and that the Permittee can identify the cause(s) of the upset; 2) the permitted facility was being properly operated at the time of the upset; 3) the Permittee submitted notice of the upset as required in condition S5.A; and 4) the Permittee complied with any remedial measures required under S9.D of this permit. In any enforcement proceedings the Permittee seeking to establish the occurrence of an upset has the burden of proof.

## **G16. PROPERTY RIGHTS**

This permit does not convey any property rights of any sort, or any exclusive privilege.

## **G17. DUTY TO COMPLY**

The Permittee must comply with all conditions of this permit. Any permit noncompliance constitutes a violation of the Clean Water Act and is grounds for enforcement action; for permit termination, revocation and reissuance, or modification; or denial of a permit renewal application.

## **G18. TOXIC POLLUTANTS**

The Permittee must comply with effluent standards or prohibitions established under Section 307(a) of the Clean Water Act for toxic pollutants within the time provided in the regulations that establish those standards or prohibitions, even if this permit has not yet been modified to incorporate the requirement.

## **G19. PENALTIES FOR TAMPERING**

The Clean Water Act provides that any person who falsifies, tampers with, or knowingly renders inaccurate any monitoring device or method required to be maintained under this permit will, upon conviction, be punished by a fine of not more than \$10,000 per violation, or by imprisonment for not more than two years per violation, or by both. If a conviction of a person is for a violation committed after a first conviction of such person under this Condition, punishment will be a fine of not more than \$20,000 per day of violation, or by imprisonment of not more than four (4) years, or by both.

## **G20. COMPLIANCE SCHEDULES**

Reports of compliance or noncompliance with, or any progress reports on, interim and final requirements contained in any compliance schedule of this permit must be submitted no later than fourteen (14) days following each schedule date.

## **G21. REPORTING ANTICIPATED NON-COMPLIANCE**

The Permittee shall give advance notice to Ecology by submission of a new application, or supplement to the existing application, at least 45 days prior to commencement of such discharges, of any facility expansions, production increases, or other planned changes, such as process modifications, in the permitted facility or activity which may result in noncompliance with permit limits or conditions. Any maintenance of facilities, which might necessitate unavoidable interruption of operation and degradation of effluent quality, shall be scheduled during non-critical water quality periods and carried out in a manner approved by Ecology.

## **G22. DUTY TO REAPPLY**

The Permittee must reapply for coverage under this general permit at least one hundred and eighty (180) days prior to the specified expiration date of this general permit. An expired general permit and coverage under the permit continues in force and effect until Ecology issues a new general permit or until Ecology cancels it. Only those Permittees that reapply for coverage are covered under the continued permit.

## **APPENDIX A – DEFINITIONS**

**All definitions listed below are for use in the context of this permit only.**

### **303(d)-listed water body:**

Section 303(d) of the federal Clean Water Act requires states to develop a list of polluted water bodies every two years. For each of those water bodies, the law requires states to develop Total Maximum Daily Loads (TMDLs). A TMDL is the amount of pollutant loading that can occur in a given water body (river, marine water, wetland, stream, or lake) and still meet water quality standards.

### **Addendum:**

See also the definition for the State Environmental Policy Act (SEPA).

"Addendum" means an environmental document used to provide additional information or analysis that does not substantially change the analysis of significant impacts and alternatives in the existing environmental document. The term does not include supplemental EISs. An addendum may be used at any time during the SEPA process (WAC 197-11-706)." A SEPA addendum provides additional site-specific information about a project.

### **Adverse incident:**

An unusual or unexpected incident in which:

1. There is evidence that a person or non-target organism has likely been exposed to a pesticide residue, and
2. The person or non-target organism suffered a toxic or adverse effect. Toxic or adverse effects include effects that occur within waters of the State on non-target plants, fish, or wildlife that are unusual or unexpected (e.g., effects are to organisms not otherwise described on the product label or otherwise expected to be present) because of exposure to a pesticide residue, and may include:
  - Distressed or dead fish.
  - Unexpected stunting, wilting, or desiccation of non-target submersed or emergent aquatic plants.
  - Other dead or visibly distressed non-target aquatic organisms (amphibians, turtles, invertebrates, etc.).

The phrase, "toxic or adverse effects", also includes any adverse effects to humans (e.g., skin rashes) or domesticated animals that occur either from direct contact with, or as a secondary effect from a discharge (e.g., sickness from consumption of plants or animals containing pesticides) to waters of the State that are temporally and spatially related to exposure to a pesticide residue (e.g., vomiting, lethargy).

### **Applicator:**

An individual licensed to apply aquatic pesticides by the Washington Department of Agriculture under Chapter 17.21 RCW and Chapter 16-228 WAC.

### **Aquatic licensed pesticide applicator:**

Any individual with an aquatic pesticide endorsement who is licensed as a commercial pesticide operator, public operator, private-commercial applicator, demonstration and research applicator, or certified private applicator, or any other individual who is certified by the director of WSDA

to use or supervise the use of any pesticide which is classified by the EPA as a restricted use pesticide or by the state as restricted to use by certified applicators only.

**Boat launches:**

Publicly designated and/or privately owned community access launches for boats.

**Chain of lakes:**

Lakes that are physically connected by a channel of surface water but have different names or are un-named.

**Deactivation zone:**

The downstream waters where potassium permanganate has been applied but has not yet fully deactivated the rotenone, due to the lag time normally associated with deactivation. The distance that water can be expected to travel in 20 minutes. Since the deactivation zone may contain toxic levels of rotenone and potassium permanganate, some fish mortalities may occur in this zone.

**Decision Maker:**

The entity with control over the decision to perform pesticide applications including the ability to modify those decisions that result in a discharge to waters of the state.

**Drip Cans:**

A container filled with diluted piscicide solution, equipped with a nozzle that meters out the solution to deliver a known amount of piscicide over a given time period.

**Emergent vegetation:**

Plants that are rooted within sediment covered or saturated by water but whose upper parts (e.g., leaves) are above the surface of the water (e.g., sedges, rushes, and grasses). Emergent vegetation does not include submersed aquatic plants that have only flowering or reproductive structures above the water surface.

**Flowing Water:**

Rivers, streams, creeks and other water bodies where water is moving down an elevation gradient.

**Gelatin/sand mixtures:**

Rotenone powder/gelatin/ sand mixture for treating sources of upwelling groundwater in springs, streams and lakes and other areas with limited water circulation (e.g., dense weed beds). See SOP 13.0 in the Rotenone SOP Manual, Finlayson et. al. 2010.

**Indian Country:**

Indian Country includes: All land within any Indian reservation notwithstanding the issuance of any patent, and, including rights-of-way running through the reservation. This includes all federal, tribal, and Indian and non-Indian privately owned land within the reservation. All off-reservation Indian allotments, the Indian titles to which have not been extinguished, including rights-of-way running through the same. All off-reservation federal trust lands held for Native American tribes.



**Non-targeted organism:**

Organisms other than that which the pesticide is intended to kill.

**Ordinary high water mark:**

The point that represents the maximum rise of a body of water over land.

[http://www.ecy.wa.gov/programs/sea/sma/st\\_guide/jurisdiction/ohwm.html](http://www.ecy.wa.gov/programs/sea/sma/st_guide/jurisdiction/ohwm.html)

**Permittee:**

WDFW, who may apply for and gain coverage under this permit and has control of, or causes a discharge under coverage of this permit.

**Piscicide:**

A chemical applied to fresh water to kill undesirable fish species.

**Public access:**

The point of entry to a location that all members of the community may use.

**Publicly accessible:**

A location that all members of the community may use. There may be limited restrictions such as required passes or fees, or use may be limited to certain hours (e.g. daylight hours).

**Representative:**

Representative of the volume and nature of the monitored parameters, including representative sampling of any unusual discharge or discharge condition, including spills, upsets, and maintenance-related conditions affecting water quality.

**Rotenone:**

2R,6aS,12aS)-1,2,6,6a,12,12a-hexahydro-2-isopropenyl-8,9-dimethoxychromeno[3,4-b]furo[2,3-h]chromen-6-one.

**State Environmental Policy Act (SEPA):**

A state policy that requires state and local agencies to consider the likely environmental consequences of a proposal before approving or denying the proposal (See RCW 43.21C and WAC 197 -11).

**Still water:**

A water body where the water is not moving down an elevation gradient.

**Submerged vegetation:**

Submerged plants generally always remain under water, although many submersed species produce above-water flowers (e.g., pondweed, milfoil).

**Surface waters of the state of Washington:**

All waters defined as “waters of the United States” in 40 CFR 122.2 within the geographic boundaries of the state of Washington. All waters defined in RCW 90.48.020. This includes

lakes, rivers, ponds, streams, inland waters, and all other fresh or brackish surface waters and water courses within the jurisdiction of the state of Washington, plus drainages to those surface waters.

**Treatment:**

The application of a piscicide product to waters of the state for the purpose of removing non-desirable fish species.

**Trust or Restricted Lands:**

Means as defined in 25 USC 2201(4): “(i) “*trust or restricted lands*” means lands, title to which is held by the United States in trust for an Indian tribe or individual, or which is held by an Indian tribe or individual subject to a restriction by the United States against alienation; and (ii) “*trust or restricted interest in land*” or “*trust or restricted interest in a parcel of land*” means an interest in land, the title to which interest is held in trust by the United States for an Indian tribe or individual, or which is held by an Indian tribe or individual subject to a restriction by the United States against alienation.”

**Upset:**

An exceptional incident in which there is unintentional and temporary noncompliance with technology-based permit effluent limits because of factors beyond the reasonable control of the Permittee. An upset does not include noncompliance to the extent caused by operational error, improperly designed treatment facilities, inadequate treatment facilities, lack of preventive maintenance, or careless or improper operation.

**Worst-case scenario:**

This refers to sampling points. WDFW must monitor at the point where, based on wind and application, the rotenone concentration should be the highest. This location is based upon the best professional judgment of WDFW.

**In the absence of other definitions set forth herein, the definitions set forth in 40 CFR Part 403.3 or in RCW 90.48 apply.**

## **APPENDIX B – DISCHARGE MANAGEMENT PLAN**

The following elements are minimum requirements for a Discharge Management Plan (DMP). The applicant must prepare a DMP and submit it to Ecology 30 days prior to the first treatment conducted under this permit. The Permittee must revise the DMP whenever there is a significant change in the quantity or type of chemicals discharged or if it adds additional management activities. Changes to the DMP must be made prior to the discharge or as soon as possible thereafter. The Permittee must follow its DMP.

For sections B., C., and D. the Permittee must provide information that addresses projects managed as recreational fisheries as well as projects managed for habitat and native fish restoration.

### **A. Discharge Management Plan Team**

The DMP must identify the people (by name and contact information) that compose the team as well as each person's individual responsibilities, including the person(s) responsible for:

1. Managing the fishery rehabilitation project.
2. Developing and revising the DMP.
3. Developing, revising, and implementing corrective actions and other permit requirements.
4. Applying the piscicide (licensed applicators with license numbers and license expiration dates).

When changes to the DMP team occur, the Permittee must provide updated contact information to Ecology.

### **B. Fisheries Resource Management**

The DMP must:

1. Include a general location map or maps that identify the geographic boundaries of the area to which the plan applies. For example: If management goals or options change by eco-region.
2. Establish action thresholds that trigger the need to remove introduced fish. Include the data used in developing the action thresholds and the methods to determine when the action threshold has been met.
3. Consider the timing of piscicide treatments to avoid treatments of lakes that will freeze-over prior to the monitoring requirements being completed.

**C. Piscicide Use**

Identify standard operating procedures to be followed before, during and after piscicide application.

The DMP must detail the surveillance procedures that the Permittee will use to determine:

- 1. When the action threshold is met.
- 2. Treatment efficacy.
- 3. Non-target impacts.

**D. Response Procedures**

The DMP must detail procedures that the Permittee will use to determine:

- 1. Compliance with labeled rates (equipment calibration and maintenance).
- 2. The procedures for preventing spills and leaks of chemicals or petroleum products (oil, gasoline, and hydraulic fluid) associated with the chemical application.

**E. Signature Requirements**

The DMP must include a signature statement and the signature of Permittee. The signature statement shall read:

*I certify under penalty of law, that this document and all attachments were prepared under my direction or supervision in accordance with a system designed to assure that qualified personnel properly gathered and evaluated the information submitted. Based on my inquiry of those persons directly responsible for gathering information, the information in the DMP is, to the best of my knowledge and belief, true, accurate, and complete and will be updated as necessary. I am aware that there are significant penalties for submitting false information, including the possibility of fine and imprisonment of knowing violations.*

\_\_\_\_\_

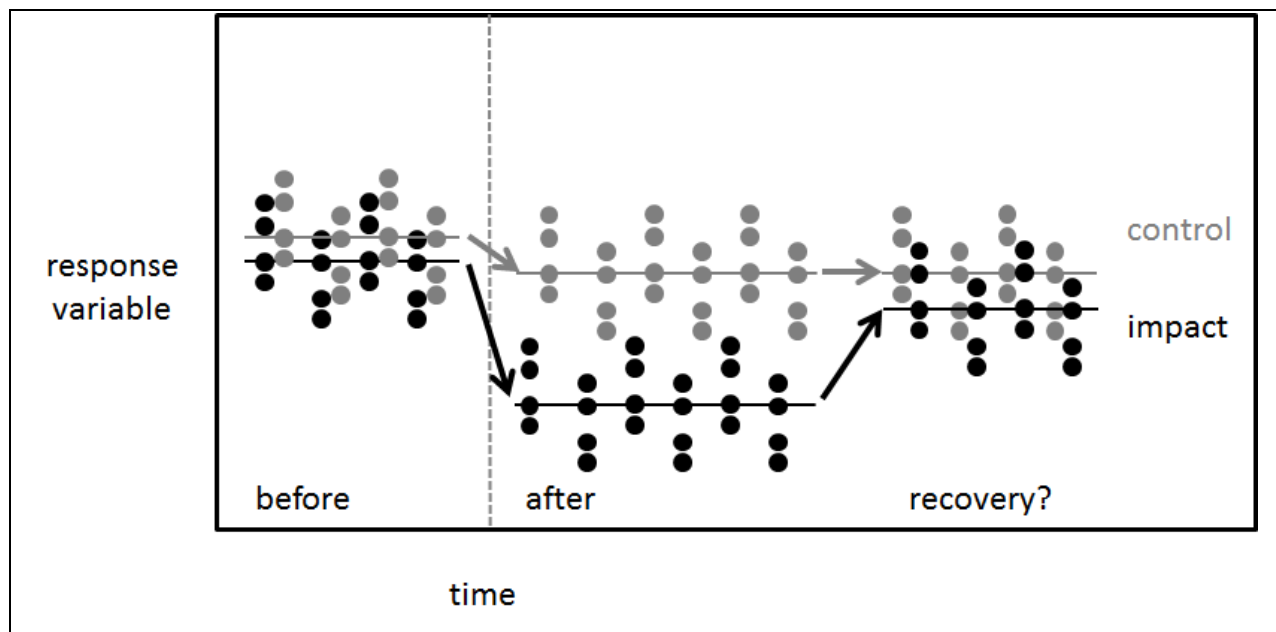
*Signature* *Date*

## APPENDIX C – ZOOPLANKTON STUDY DESIGN

### Washington Lakes Recovery Study

The proposed study that the Washington Department of Fish and Wildlife and Portland State University are undertaking will assess recovery of zooplankton communities in lakes following rotenone treatments to remove unwanted fish populations as a management action. Recovery is notoriously difficult to define; here we will define recovery as no significant difference between impact and control lakes following treatment for four key metrics of zooplankton communities (abundance, composition, species richness, and species diversity). We will not assume that zooplankton will recover to a pre-treatment state; rather that zooplankton in treatment lakes will be no different than zooplankton in control lakes following rotenone treatment ([Figure 1](#)). For this reason, we have chosen lakes that contain stocked trout species as our controls; treatment lakes will be re-stocked with trout in the spring, making this the most direct comparison (control trout-stocked lakes vs. treatment trout-stocked lakes).

In order to understand the effect of rotenone treatments on zooplankton communities, we will employ a BACI design. BACI stands for Before-After-Control-Impact, and is a commonly used study design to test the effects of environmental impacts (Underwood 1991, 1993; McDonald et al. 2000). In its simplest form, a single site is monitored both before and after an environmental event for changes in a response variable (e.g., nutrients, temperature, and biomass). However, this design suffers from lack of understanding of other concurrent factors that could be driving these changes. The addition of a control site helps to rectify this problem by studying a reference site to detect any baseline changes over the study time frame. An additional issue is that single sites or single sampling periods may not be representative of reference conditions. This is particularly true for biotic responses, which may be quite variable. Therefore, the best design for a BACI study is to have multiple control and impact sites that are monitored several times before and after the impact to examine changes in the response variable (Underwood 1994). This design is illustrated in [Figure 1](#).



**Figure 1. A response variable is measured in four impact (black) sites and four control (grey) sites both before (n=4 dates) and after (n=10 dates). In this conceptual diagram, both the control sites and impact sites decrease after the environmental impact, perhaps because of some other confounding factor; however, the change in the impact sites is much more substantial. This highlights the need for having multiple control sites and sampling prior to the impact in both the control and impact to understand the baseline variability. Recovery will be determined when the control and impact sites are no longer significantly different.**

This study will employ seven (7) control lakes and seven (7) impact lakes, which will be monitored for 6 months prior to the rotenone treatment, which is scheduled to be applied in October 2015 (described in [Study-Table 1](#)). Control lakes that are currently stocked with trout were chosen for the study. Control lakes will not be altered in any other significant way during the course of the study. Although ideally control and treatment lakes would be as similar as possible in regards to basic physical and chemical characteristics, very little baseline data exists for these lakes. The data that does exist suggests that for the most part these lakes are generally small (<100 acres), shallow (<25m max depth), and moderately productive (Secchi disc depths of 2-8m). Control lakes are slightly larger and at higher elevations compared to treatment lakes. Both sets of lakes encompass similar areas, with the maximum distance between treatment lakes at 218 km and the maximum distance between control lakes at 222 km. The study was started in April 2014, shortly after ice-off in order to capture the period of hatching and growth of zooplankton communities. Samples are taken from impact and control lakes once per month, except immediately following the treatment, at which time impact lakes will be monitored every two weeks. The study will conclude in May 2016.

**Study-Table 1. Study lakes, treatments, districts, and timeframe of study.**

Lake	Treatment	District	Sampling events per month																									
			2014												2015												2016	
			A	M	J	J	A	S	O	N	D	J	F	M	A	M	J	J	A	S	O	N	D	J	F	M	A	M
Browns	control	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1		
Bayley	control	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1		
Cedar	control	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1		
Amber	control	2	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1		
Dry Falls	control	5	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1		
Big Twin	control	5	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1		
Lost	control	6	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1		
McDowell	treatment	1	1	1	1	1	1	1	2	2	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1		
No Name	treatment	1	1	1	1	1	1	1	2	2	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1		
Upper Hampton	treatment	5	1	1	1	1	1	1	2	2	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1		
Lower Hampton	treatment	5	1	1	1	1	1	1	2	2	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1		
Widgeon	treatment	5	1	1	1	1	1	1	2	2	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1		
Katy	treatment	5	1	1	1	1	1	1	2	2	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1		
Susan	treatment	5	1	1	1	1	1	1	2	2	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1		

Zooplankton samples and environmental data will be collected as described below (*Sampling Plan Summary*). At the conclusion of the study, community-level attributes, such as abundance, biomass, richness, and diversity, and species-level attributes, such as abundance and biomass, will be summarized in spreadsheets. These data will be analyzed for differences using a mixed-effects ANOVA model, with time period, treatment, and site as variables. Community composition will be evaluated visually with a redundancy analysis and statistically with a permutational MANOVA.

## Sampling Plan Summary

### Field Sampling

On first visit, three sampling sites should be chosen and marked with a GPS unit. The three sites (deep, intermediate, relatively shallow), will each be sampled for zooplankton, while only the deep site will be sampled for other physical and chemical parameters. Sampling at multiple sites within a lake, especially at shallower sites, maximizes the ability to detect rare species, particularly of littoral taxa (Arnott et al. 1998). The deep site should be selected using a bathymetric map and known value of maximum depth. At the deep site, record the lake name, sampling crew, time, date, weather conditions, and maximum depth on waterproof paper (Rite in the Rain). Take a Secchi disc reading from the shaded side of the boat, as recommended by Wetzel and Likens (2000) (no sunglasses) and record. Using a HydroLab or YSI meter, record temperature, dissolved oxygen, pH, and conductivity at 1m intervals, starting at the surface. In July, water samples will be taken from the epilimnion for nutrient analysis. Samples will be integrated across depths using a tube sampler, which will be lowered to the bottom of the epilimnion, corked, and pulled up by a line attached to the bottom of the tube, which will be weighted to ensure it descends vertically. This integrated sample will be consolidated in a bucket and subsampled. The epilimnion is defined by temperature changes of  $<1^{\circ}\text{C}$  per meter. For example, in this table of data, the epilimnion would be defined as the upper 4m, as the temperature drops by  $>1^{\circ}\text{C}$  between 4 and 5 meters.

Depth (m)	Temperature ( $^{\circ}\text{C}$ )
0	20.0
1	19.7
2	19.1
3	18.5
4	18.0
5	16.0

At each of the three sites, zooplankton will be sampled with an 80  $\mu\text{m}$ -mesh net. The length of the net will determine how many meters deep the sample can be. The net should be lowered to the predetermined depth, and after waiting  $\sim 30$ -60 seconds for turbulence to subside, net should be pulled up at a steady rate ( $\sim 0.5\text{m/s}$ ). If the net is pulled up too fast, filtration efficiency is low as the hydraulic head displaces plankton. Depth should be recorded to calculate the volume of water sampled. Zooplankton density can then be computed from the known volume in the sample and expanded to number/liter. To reduce the error of overestimating zooplankton abundance, each sample should be taken from an anchored site, from the bottom of the lake straight up to the lake surface, rather than at an angle. If a sample contains benthic debris, the sample should be emptied and taken again, adjusting the depth of the tow as necessary. In addition, each sample should contain a label tag written in pencil on waterproof paper (e.g., “Rite in the Rain”<sup>®</sup>) for site identification. Some of the sample bottles were labeled in permanent ink, which dissolves in ethanol. Consequently, some of the sample bottles lacked pertinent information regarding area of collection and depth. The following information should be recorded on a label tag:

- Lake Name
- Location of Sample (description or coordinates)
- Date
- Time
- Depth



**Preservation**

Immediately following a tow, each sample should be flushed into an open-ended nitex mesh cup designed to capture all zooplankton within the sample while allowing the water to pass through. Once the majority of water has drained from the sample, the sample contents should be transferred to a 125 or 250 mL plastic bottle. Samples should be topped up to a final concentration of 70% ethanol. To prevent samples from drying, an adequate volume of ethanol should be used to fill the storage vessel.

**Laboratory Analysis**

Preserved samples from each of the sites within each lake will be kept separate, but a volume-weighted composite sample will likely be taken to reduce the overall total number of samples. The volume-weighted composite sample will account for the different volumes of water that were sampled in the different lake zones (deep, intermediate, shallow). Sample enumeration will follow Strecker and Arnott (2005). Samples will be homogenized using a plankton splitter and subdivided until a reasonable subsample can be enumerated. A total of 250 individuals will be counted, with no more than 50 individuals per taxa, and no more than 50 individuals of juvenile life stages. This sampling protocol is designed to detect rare species, thus, if the sample is dominated by a few taxa, more fractions of the entire sample will be scanned for increasingly rare species (see Study-Table 2 for example). Based on the fraction of the sample counted, counts will be extrapolated to the entire sample and densities calculated on a per liter basis. Samples will also be scanned for rare species that may be present in low densities.

**Study-Table 2. Counting protocol in which subsamples (e.g., a quarter of the sample volume) are counted sequentially. After counting half of the sample, spp A is no longer counted. This allows more of the sample to be analyzed for rare species (e.g., spp D). In this example, the entire sample is counted, as the threshold of 250 individuals was not met.**

Taxa	Sample fraction				species total #	species fraction analyzed
	1/4	1/4	1/4	1/4		
1) spp A	12	40	stop	stop	52	1/2
2) spp B	15	20	18	stop	53	3/4
3) spp C	1	5	7	4	17	1
4) spp D	0	0	0	4	4	1
<b>Total # in fraction (running total)</b>						
	28 (28)	65 (93)	25 (118)	8 (126)		
<b>Total fractions analyzed</b>						
	1/4	2/4	3/4	4/4		

## References

- Arnott, S. E., J. J. Magnuson, and N. D. Yan. (1998). Crustacean zooplankton species richness: single- and multiple-year estimates. *Canadian Journal of Fisheries and Aquatic Sciences* 55:1573-1582.
- McDonald, T. L., W. P. Erickson, and L. L. McDonald. 2000. Analysis of count data from Before–After Control–Impact studies. *Journal of Agricultural, Biological, and Environmental Statistics* 5:262–279.
- Strecker, A.L. and S.E. Arnott. 2005. Impact of *Bythotrephes* invasion on zooplankton communities in acid-damaged and recovered lakes on the Boreal Shield. *Canadian Journal of Fisheries and Aquatic Sciences* 62:2450-2462.
- Underwood, A. J. 1991. Beyond BACI: Experimental designs for detecting human environmental impacts on temporal variations in natural populations. *Australian Journal of Marine and Freshwater Research* 42:569–587.
- Underwood, A. J. 1993. The mechanics of spatially replicated sampling programs to detect environmental impacts in a variable world. *Australian Journal of Ecology* 18:99–116.
- Underwood, A. J. 1994. On Beyond BACI: sampling designs that might reliably detect environmental disturbances. *Ecological Applications* 4:3–15.
- Wetzel, R. G. and G. E. Likens. (2000). *Limnological analyses*. 3rd edition. Springer-Verlag, New York, NY.