



## Chapter 173-423 WAC, Clean Vehicles Program rulemaking public hearing

Climate Pollution Reduction Program June 25, 2025



#### **Ecology staff introductions**

- Melanie Forster, Public Hearing Officer
- Nikki Harris, Climate Pollution Reduction Program Rulemaking Coordinator
- Joshua Grice, Policy and Planning Section Manager
- Josh Grandbouche, Zero Emission Vehicle Specialist
- Dustin Watson, Mobile Source Air Quality Specialist
- Rebecca Sears, Greenhouse Gas Inventory & Transportation Section Manager
- Gopika Patwa, Technical Host

### Agenda



Proposed Rule Overview (35 minutes)



Short Question & Answer session (15 minutes)



5 - Minute Break



Formal Hearing & Testimony

#### **Meeting Logistics**



- The hearing officer makes sure:
  - Everyone who wants to is able to ask questions and provide testimony.
  - We have a clear recording.
- We will record the public hearing portion of the meeting.
- Your screen name and chat conversations during the hearing will also be recorded.
- If you have questions, please use the "raise your hand" button. If you are calling in, press \*9 to raise your hand.



#### **Ground Rules**

- Please summarize lengthy comments or repetitive ones.
- Please wait until you are called on to ask a question or provide testimony.
- Length of comment time is 3 minutes.
- Written comments receive the same consideration as testimony:
  - Online: must be received by July 3, 2025, at 11:59 p.m.
  - Postal mail: postmarked by July 3, 2025.





### Rulemaking Overview







# Clean truck regulations

### Advanced Clean Trucks

Adopted in 2021

# Heavy-Duty Low-NOx Omnibus

Adopted in 2022

#### Who do these rules impact?

- Manufacturers that offer new medium- and heavy-duty trucks and engines for sale in Washington
- The rules do not apply to Tribes, dealerships, or fleets

# Ecology's Clean Vehicle Program History



Improve air quality in near-port communities and along transportation corridors

Improve consumer choice for ZEV models

Meet climate targets in RCW 70A.45.020, modelled after Paris Climate Accords, IPCC 5th Assessment

Weakening federal greenhouse gas standards

2005

Clean Car Law

2020

Zero-Emission Vehicle (ZEV) Law

Revised greenhouse gas targets

2021

Advanced Clean Cars and Advanced Clean Trucks rulemaking

2022

Advanced Clean Cars II, Heavy-Duty Low-NOx Omnibus, and fleet reporting rulemaking

2023-25

Implementing standards and Advanced Clean Trucks/Omnibus amendment rulemaking



#### Scope of Rulemaking

- Ecology plans to adopt:
  - Technical amendments to Advanced Clean Trucks
  - Technical amendments to Heavy-Duty Low-NOx Omnibus
- These will give greater flexibility to manufacturers and address known concerns.
- Chapter 70A.30 RCW requires Ecology to remain consistent with California Air Resource Board (CARB) regulations.

Visit the <u>rulemaking webpage</u>
Online public comment is open until July 3, 2025 at 11:59 p.m.



November 20, 2024 Rule Announcement (CR-101) May 15, 2025 Rule Proposal (CR-102) Fall 2025 Rule Adoption (CR-103)

# Why is this rulemaking necessary?

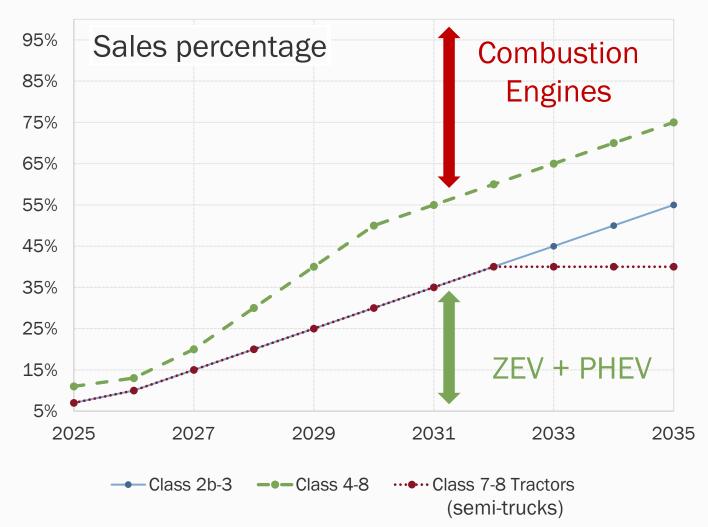
- Transportation is Washington's largest source of greenhouse gas emissions (39%) and a major contributor of air pollution.
- Medium- and heavy-duty vehicles are 10% of vehicles but contribute ~30% of the state's on-road transportation emissions.
- Washington's Transportation Electrification Strategy
  - 9.4 million metric tons of carbon dioxide reduced annually by 2030 from zero-emission vehicles
- The Legislature requires Ecology to remain consistent with California's motor vehicle emission standards.





#### How Advanced Clean Trucks (ACT) works

- Requires Class 2b-8 truck and engine manufacturers to:
  - Increase sales of new zero-emission and plugin hybrid vehicles each year in Washington
  - Or purchase credits from manufacturers who exceed the requirements

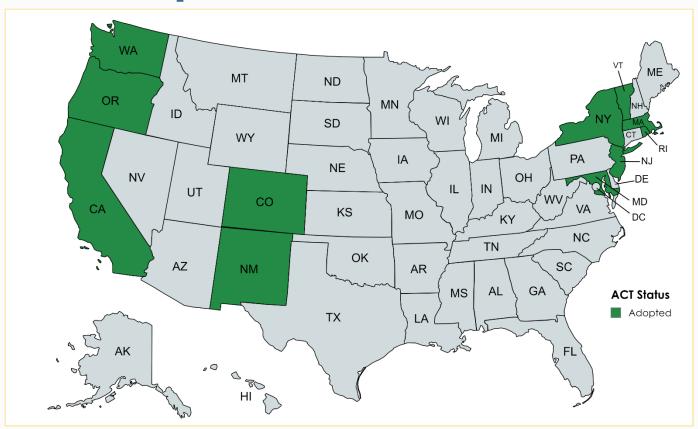




#### Where ACT has been adopted

ACT states represent approximately 25% of the heavy-duty market.

State	Applicable Model Year		
California	2024		
Colorado	2027		
Maryland	2027		
Massachusetts	2027		
New Jersey	2025		
New Mexico	2027		
New York	2027		
Oregon	2027		
Rhode Island	2027		
Vermont	2027		
Washington	2025		



**Exemptions:** Emergency vehicles, transit buses, used vehicles, and more

Rule language: <u>WAC 173-423-075 (2)</u> and here: <u>ACT Title 13</u>



#### **Common ACT misconceptions**

Myth	Fact	
Manufacturers must sell a certain number of zero-emission vehicles before being allowed to sell diesel or gas-vehicles	Manufacturers have multiple compliance options	
Fleets must purchase zero-emission vehicles starting this year	ACT only regulates manufacturers	
ACT is banning the sale of [insert vehicle here]	ACT does not ban the sale of any kind of vehicle	
There is not enough public charging to transition to EVs	ACT was designed to be feasible even without public charging, and public and depot charging are both being rapidly built out in Washington	
There are not very many zero-emission vehicles out now	Over 190 Class 2b-8 zero-emission vehicles available for sale in the US	

# Reported model year 2021, 2022, & 2023 vehicle sales in Washington



	Class 2b-8 vehicles		Class 7-8 tractors (semi-trucks)	
<u>Manufacturer</u>	<u>Total sales</u> (ICE + ZEV)	<u>Total ZEV sales</u>	<u>Total sales</u> (ICE + ZEV)	Total ZEV sales
Autocar	46	0	0	0
Blue Bird	431	15	0	0
BYD	6	6	2	2
Daimler	2,005	30	1,593	4
Ford	18,041	977	0	0
GM	3,376	22	0	0
Isuzu	1,294	0	0	0
Lightning	11	11	0	0
Lion	3	3	0	0
PACCAR	2,387	5	3,140	3
Rivian	3,605	3,605	0	0
Stellantis	12,167	0	0	0
Tesla	0	0	0	0
Volvo	153	0	465	49
Total (% of total sales)	43,525	<b>4,674</b> (10.7%)	5,200	<b>58</b> (1.1%)

- Class 2b-8 vehicles include everything from delivery vans to refuse trucks
  - Semi-trucks are considered separately
- No plug-in hybrid (PHEV) mediumand heavy-duty vehicle sales reported
- Sales were reported by manufacturers and are not yet validated by Ecology

2024 ZEV sales are estimated at 19.4% of total sales

#### Proposed ACT amendments, pt. 1

Edits to clarify existing language

Clarifies certification for medium-duty (Class 2b-3) vehicles to zero-emission powertrain requirements

Clarifies requirements that vehicle/engine are clearly marked for sale in the Washington/ACT market

Additional manufacturer reporting and record retention requirements

#### Proposed ACT amendments, pt. 2

Extends shortfall makeup period from one year to three years

Compliance based on sales of vehicles delivered into WA instead of when vehicles reach the purchaser

Allows secondary manufacturers to buy and sell credits

Exempts semi-truck engines that meet partial Omnibus standards in 2026 from Advanced Clean Trucks

• Reduces semi-truck compliance in 2026 by an estimated ~30%



#### **ACT** benefits

Large trucks and buses disproportionately contribute to climate change and air pollution

#### ACT will help Washington clean up:

47 million metric tons of **CO<sub>2</sub>e** through 2050

47% of NOx pollution from these vehicles through 2045

73% of PM2.5 pollution from these vehicles through 2045

#### **Heavy-Duty Low-NOx Omnibus**

- Requires heavy-duty engine manufacturers to design their new engines to emit less:
  - Oxides of nitrogen (NOx)
  - particulate matter (PM)
- Requirements begin in 2027 (under current regulatory guidance)
- Rule language: WAC 173-423-081
  - Also here: <u>CCR Title 13</u> and CCR Title 17





#### **Omnibus requirements**

- NOx emission standards:
  - 75% reduction from current standards in 2026: 0.2 to 0.05 g/bhp-hr
  - 90% reduction from current standards in 2027 and beyond: 0.2 to 0.02 g/bhp-hr
- PM emission standards:
  - 50% reduction from current standards in 2026 and beyond:
     0.01 to 0.005 g/bhp-hr
- Reductions achieved mostly through improved after-treatment technologies
- Improved warranty, useful life, and emissions warranty requirements
- Implements CARB Phase 2 greenhouse gas standards



#### **Proposed Omnibus amendments**

Edits to clarify existing language

10% of 2026 sales can be legacy engines

Legacy engines can be sold before a manufacturer's Omnibuscompliant version of the engine family receives CARB certification

Legacy engine definition: an engine that emits more pollution than allowed by Omnibus. Extra emissions must be offset by other pollution reduction projects (selling zero-emission vehicles, community air quality improvements, etc.)

#### **Omnibus** benefits

35,640 tons of reduced NOx emissions by 2050

Omnibus will improve Washington public health by:

Reducing premature deaths

Reducing
hospital
admissions for
asthma and
other breathing
difficulties

Reducing health care costs for air pollutionrelated issues





#### **Environmental Justice Assessment**

- We will be conducting an Environmental Justice Assessment to support this rulemaking as required by the HEAL Act.
- We plan to engage with Tribes, overburdened communities, and others who may have insight into the impacts of this rulemaking on Washington's communities.

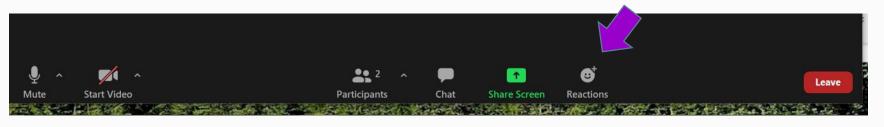


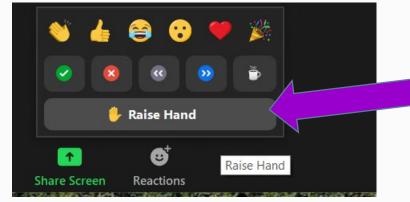






### Questions and Answers How to Use the "Raise Hand Function





#### **During today's hearing:**

Participants using computer or mobile app: Use the "Raise Your Hand" button. This button is located in the reactions icon, "Raise Hand".





### 5-Minute Break





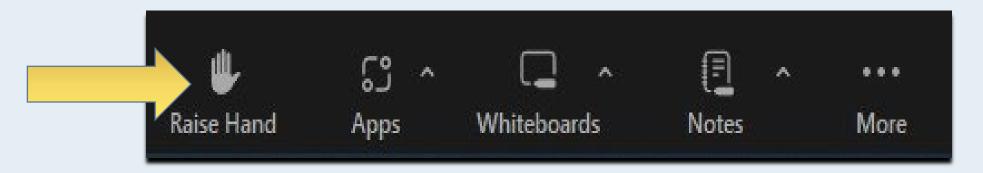
### Public Hearing

#### **How To Participate**



#### **During Testimony:**

Participants using computer or mobile app: Use the "Raise Your Hand" button.
 This button is located on the lower right-hand corner of the participant list window.



 Participants listening in on the phone: Press \*9 on your phone. The system will show you have your hand raised. The host will unmute you at your turn and the system will announce that you are unmuted.

# Submitting written comments

- Visit our rulemaking webpage: <a href="https://ecology.wa.gov/regulations-permits/laws-rules-rulemaking/rulemaking/wac-173-423">https://ecology.wa.gov/regulations-permits/laws-rules-rulemaking/rulemaking/wac-173-423</a>
- Submit comments online: <u>https://ecology.commentinput.com/?id=HBM5ajPTh</u>
- Postal mail: Department of Ecology

Climate Pollution Reduction Program

Attn: Nikki Harris

PO Box 47600

Olympia, WA 98504-7600

- Contact Nikki Harris at <u>Nikki.harris@ecy.wa.gov</u>
- Due by: July 3, 2025, at 11:59pm



### Thank you

Nikki Harris
CPR Rulemaking Coordinator
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#### **ADA Accessibility**

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