



Introduction to Rulemaking for Improving Air Quality in Overburdened Communities

Chapter 173-448 WAC December 12, 2024



Ecology Air Quality Program Staff

- Shevonda Joyner Facilitator, Community Outreach and Environmental Education Specialist
- Jane Pennington Technical Host, Administrative Assistant
- Martha Hankins Policy and Planning Section Manager
- Cooper Garbe Rules and Planning Unit Supervisor
- Anthony Bruma Environmental Planner, Rule Lead

Agenda

- Overview of the initiative to improve air quality in overburdened communities
- 2 General rulemaking information
- Rulemaking to improve air quality in overburdened communities
- 4 Questions and answers (1 hour)
- 5 Conclusion



Overview of the Initiative to Improve Air Quality in Overburdened Communities

Climate Commitment Act and Environmental Justice

Improve air quality in overburdened communities highly impacted by criteria air pollution

- Expand air monitoring in the communities
- Adopt strategies to reduce air pollution
 - \$10 million community grant program in 2024
 - Rulemaking in 2024-26 for more protective air quality standards in those communities
- Evaluate and report air pollution, greenhouse gas, and health data every two years
 - First report released in December 2023





16 Communities across Washington





- Ellensburg
- 2 Everett
- 3 George and West Grant County
- 4 South King County
- Mattawa
- 6 Moxee Valley
- 7 Northeast Puyallup
- 8 North Seattle and Shoreline
- South Seattle
- 10 Spokane and Spokane Valley
- 1 South and East Tacoma
- 12 Tri-Cities to Wallula
- 13 Vancouver
- 44 Wenatchee and East Wenatchee
- 15 East Yakima
- 16 Lower Yakima Valley

Communities listed alphabetically.

We anticipate additional communities may be added after Tribal consultation.

Address Air Pollution and Improve Air Quality



RCW 70A.65.020 Environmental justice review

List contributing sources

Establish air quality targets

Emission control strategies to achieve reduction targets

Be open to other methods to achieve reduction targets

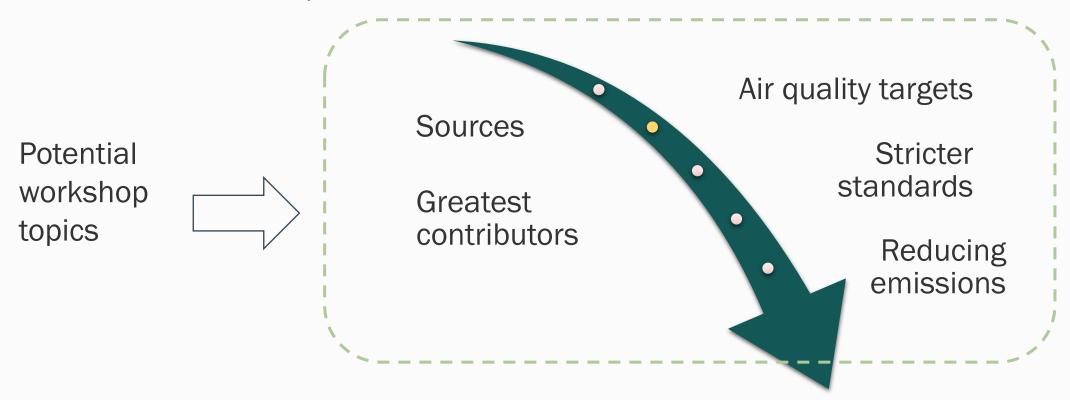
Adopt stricter standards or emission limits

Issue orders



Focus for Rulemaking Discussions

The 2023 report identified overburdened communities.



Review and report progress

Multiple Sources Require Multiple Approaches

Collaboration

Grants

Incentives

Long-term strategies

Partnerships

Regulation



Mobile Sources

- Cars and trucks
- Aviation
- Portable devices



- Residential wood heating
- Outdoor burning
- Wildfire

- Manufacturing facilities
- Power plants
- Incinerators



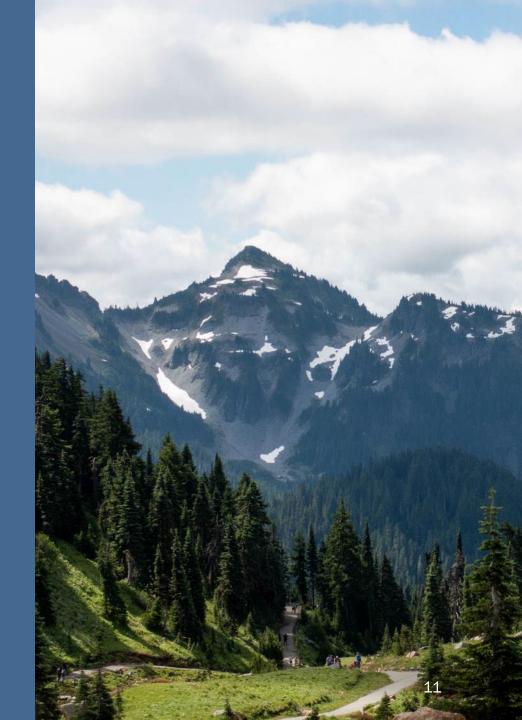
Goals for this Rulemaking

Sharing information, discussing options, listening, gathering input:

- Processes and strategies for emission reductions to achieve air quality targets in overburdened communities identified by Ecology.
- Other rule language necessary for implementation.



General Rulemaking Information



Rulemaking Terms

Revised Code of Washington (RCW):

Laws enacted in Washington

Washington Administrative Code (WAC):

Regulations (i.e., "rules") detailing how a law will be implemented

Rulemaking:

Administrative process to write and adopt a rule (RCW 34.05.010)

Rulemaking Process

- Gather information
- Explore options
- Notify the public about our intent to start rulemaking

- Hold meetings to present ideas
- Accept informal comments as early feedback
- Develop draft rule language

- Open the formal public comment period
- Hold public hearing(s)
- Consider and respond to comments
- Finalize the rule

Announcement

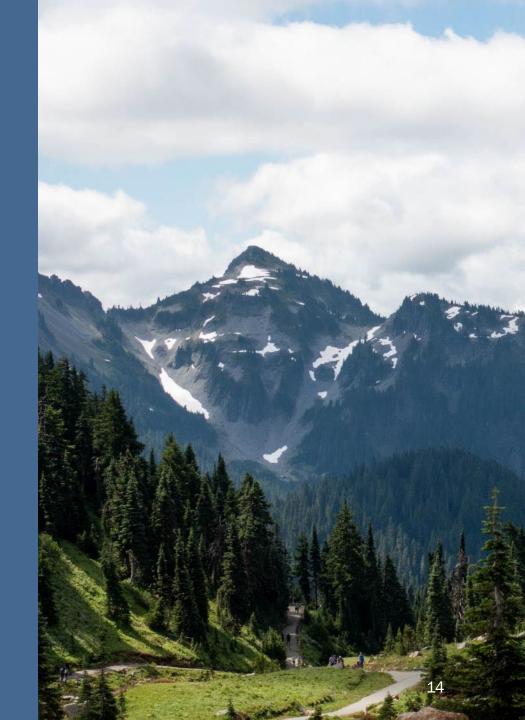
Proposal

Adoption



Rulemaking to Improve Air Quality in Overburdened Communities

Chapter 173-448 WAC

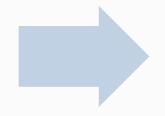


Initiative Background

- A lot of climate work at Ecology, like the cap-and-invest program, involves reducing greenhouse gases at the state level.
- However, measures for reducing overall state levels of greenhouse gases might not decrease another category of pollutants called criteria air pollutants at community levels.
- As a result, air quality and environmental justice provisions (RCW 70A.65.020) in the Climate Commitment Act in alignment with the Healthy Environment for All Act, direct Ecology to reduce criteria air pollution in overburdened communities highly impacted by air pollution.

Starting Place

Identified overburdened communities



Published the first environmental justice review

Satisfying RCW 70A.65.020(1)(a) Satisfying the first part of RCW 70A.65.020(2)(a)

- For more information about how overburdened communities were identified, refer to:
 - Technical Support Document
 - StoryMap for Overburdened Communities Highly Impacted by Air Pollution

Statutory Direction (2)(a)RCW 70A.65.020 Conduct biennial reviews Be open to Adopt Identify Adopt Establish air Determine other emission sources that stricter quality and control methods continue standards Issue targets in categorize strategies for affecting orders or overburdened emission achieving to achieve overburdened emission communities reduction reduction sources communities limits targets targets Proportional contribution

(2)(b)(iii)

(1)(c)

(2)(b)(ii)

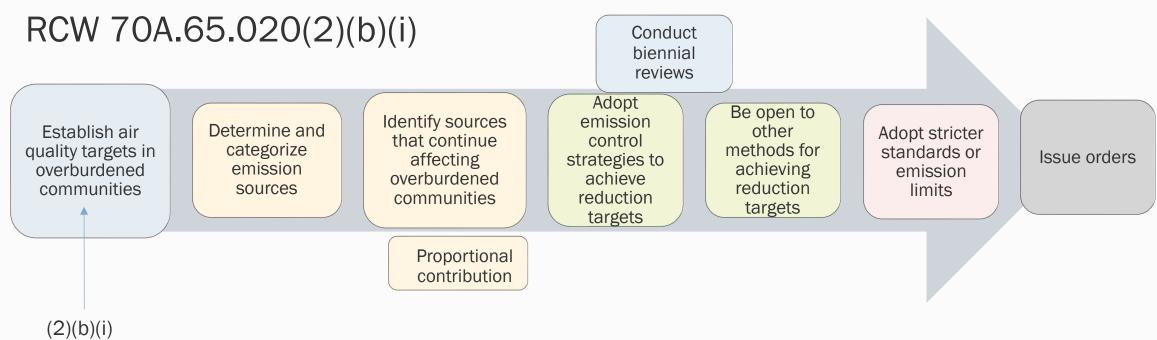
(2)(c)

(2)(b)(i)

(2)(b)(v)

(2)(b)(iv)

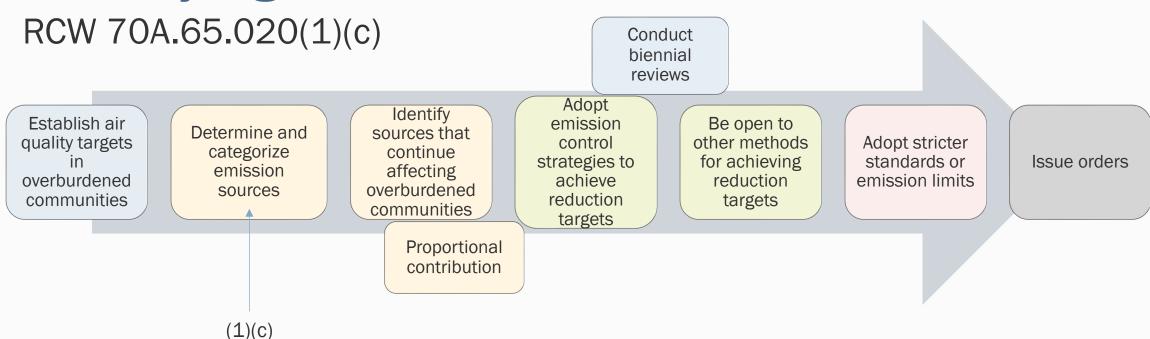
Establishing Air Quality Targets



Establish air quality targets to achieve air quality consistent with whichever is more protective for human health:

- (A) National ambient air quality standards established by EPA; or
- (B) The air quality experienced in neighboring communities that are not identified as overburdened

Identifying Emission Sources



(1)(c)(i) Within the identified overburdened communities, analyze and determine which sources are the **greatest contributors** of criteria pollutants and develop a **high priority list of significant emitters**.

(1)(c)(ii) Prior to listing any entity as a high priority emitter, the department must notify that entity and share the data used to rank that entity as a high priority emitter, and provide a period of not less than 60 days for the covered entity to submit more recent data or other information relevant to the designation of that entity as a high priority emitter.

19

Reducing Emissions

RCW 70A.65.020(2)(b)(iv) Conduct biennial reviews Identify sources Adopt emission Establish air Be open to other Determine and that continue Adopt stricter quality targets in control strategies methods for affecting standards or Issue orders categorize overburdened to achieve achieving emission limits emission sources overburdened communities reduction targets reduction targets communities Proportional contribution

(2)(b)(iv) Adopt, along with local air pollution control authorities, stricter **air quality standards**, **emission standards**, or **emissions limitations** on criteria pollutants, consistent with the authority of the department provided under RCW 70A.15.3000, and may consider alternative mitigation actions that would reduce criteria pollution by similar amounts; and

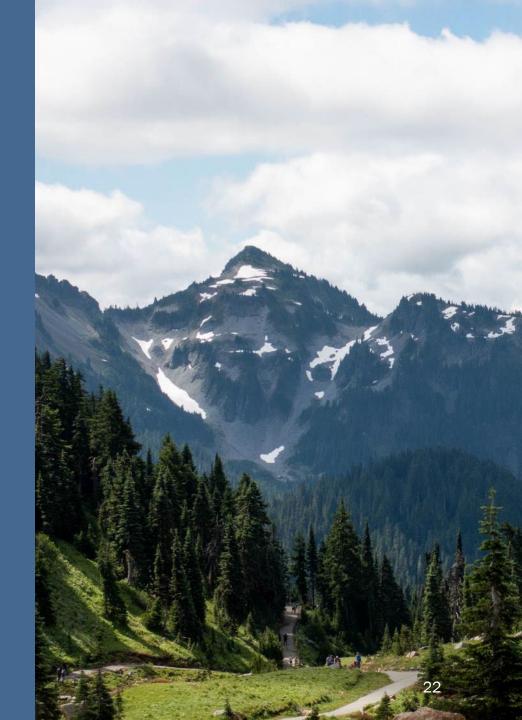
(2)(b)(iv)

Rulemaking Timeline (tentative topics and dates)



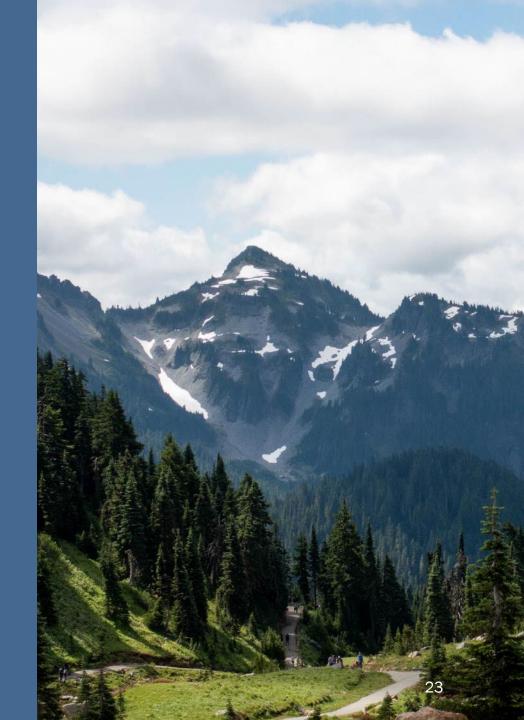


Questions and Answers



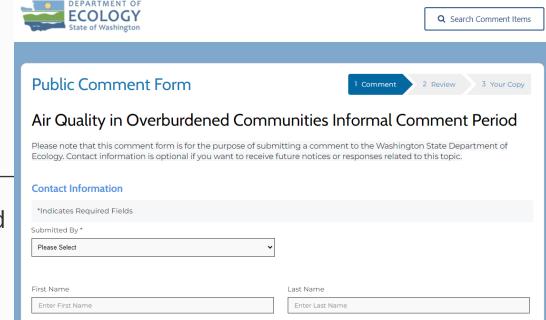


Conclusion



More Information and Resources

- Rulemaking webpage
 https://ecology.wa.gov/regulations-permits/
 laws-rules-rulemaking/rulemaking/wac-173-448
- Public comment form
 https://aq.ecology.commentinput.com/?id=peMcrVEmd
- Air Quality Survey
 https://www.surveymonkey.com/r/XS9BFS7
- Overburdened Communities email distribution list https://public.govdelivery.com/accounts/WAECY/subscriber/new?topic_id=WAECY_217





Thank you

Anthony Bruma Environmental Planner (564) 669-1484 anthony.bruma@ecy.wa.gov

ADA Accessibility

The Department of Ecology is committed to providing people with disabilities access to information and services by meeting or exceeding the requirements of the Americans with Disabilities Act (ADA), Section 504 and 508 of the Rehabilitation Act, and Washington State Policy #188.

To request an ADA accommodation, contact Ecology by phone at 360-407-6831 or email at ecyadacoordinator@ecy.wa.gov. For Washington Relay Service or TTY call 711 or 877-833-6341. Visit Ecology's website (https://ecology.wa.gov/About-us/Accountability-transparency/Our-website/Accessibility) for more information.